



# San Diego Multiple Species Conservation Program (MSCP) Rare Plant Monitoring Review and Revision



**U. S. DEPARTMENT OF THE INTERIOR  
U.S. GEOLOGICAL SURVEY  
WESTERN ECOLOGICAL RESEARCH CENTER**

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# **San Diego Multiple Species Conservation Program (MSCP) Rare Plant Monitoring Review and Revision**

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## I. Introduction

The San Diego Multiple Species Conservation Program (MSCP) was developed for the conservation of plants and animals in the south part of San Diego County, under the California Natural Community Conservation Planning Act of 1991 (California Department of Fish and Game) and the federal Endangered Species Act of 1973, as amended (16 U.S.C. 1531-1544.) The Program is on the leading edge of conservation, as it seeks to both guide development and conserve at-risk species with the oversight of both State and Federal agencies. Lands were identified for inclusion in the MSCP based on their value as habitat for at-risk plants or plant communities (NCCP 2005). Since its inception in the mid-1990s the Program has protected over 100,000 acres, involving fifteen jurisdictions and the USFWS and CDFG in the conservation of 87 taxa (Figure 1). Surveys for covered species have been conducted, and management and monitoring have been implemented at some high priority sites. Each jurisdiction or agency manages and monitors their conservation areas independently, while collaborating regionally for long-term protection.

The San Diego MSCP is on the forefront of conservation, in one of the most rapidly growing urban areas of the country. The planning effort that developed the MSCP was state-of-the-art, using expert knowledge, spatial habitat modeling and principles of preserve design to identify and prioritize areas for protection. Land acquisition and protection are ahead of schedule for most jurisdictions. Surveys have verified the locations of many rare plant populations known from earlier collections, and they provide general information on population size and health useful for further conservation planning. Management plans have been written or are in development for most MSCP parcels under jurisdictional control. Several agencies are developing databases for implementation and management tracking. In many ways this program is at the cutting edge of regional conservation, testing concepts, developing techniques and demonstrating conservation effectiveness in new and uncharted ways. Periodic program review is crucial to the continued success of the program, as it moves from a phase of planning and acquisition to one of management and monitoring.

Ecological monitoring is the key to assessing the success of the protection and management implemented at each individual reserve and for the Plan as a whole. The ultimate goal of the Program is conservation of at-risk taxa and their habitats, as well as underlying ecological processes that contribute to sustainability of the ecosystem. Monitoring guidelines and timetables were developed by Ogden Environmental (1996), and reviewed by Conservation Biology Institute (CBI, 2001). The Plan is in transition now, from the initial stage of land protection to one of land management and monitoring to determine population responses to management regimes. Several agencies have already invested substantial effort in status and trend monitoring, while others are developing their monitoring plans. Management is ongoing at several sites. With both management and monitoring, collaboration and coordination among

jurisdictions can be especially fruitful in conserving resources and maximizing success.

### *Objectives*

The objectives of this document are to review the current status of the component of the monitoring program that focuses on rare plants, and to make recommendations for an efficient program design that propels conservation forward in the region. For conservation to be effective, ecological monitoring must be efficient and sustainable, responsive to agency management needs, regionally integrated, and flexible enough to respond to emerging issues as they arise. The monitoring must be focused on the assessment of how populations of MSCP taxa respond to management regimes and particular management actions. Thus, this review takes a look at program vision and structure, implementation plans, available data, and institutional support of the current monitoring efforts. We provide recommendations for a revised rare plant monitoring framework based on current concepts in conservation biology (especially adaptive management), data analyses, and agency and stakeholder feedback. We use the framework to develop an example Monitoring and Management Plan protocol for San Diego ambrosia (*Ambrosia pumila*).

### *Program status*

Rare plant conservation targets were developed in the early 1990s using expert knowledge and GIS modeling of plant population sizes, distribution and habitat relationships (J.A. Stalcup and T. Oberbauer pers comm. October 2005). Program focus to date has been on land acquisition and inventory, with acquisition 60-80% complete across the major landowners of the City and County of San Diego, USFWS, CDFG, and BLM. Several of the fifteen participating jurisdictions have signed MSCP Implementing Agreements (NCCP 2005) with USFWS and CDFG. Activities are split between land surveys to locate and characterize the rare plant populations, and census or quantitative monitoring for status and trends. Figure 2 shows the distribution across jurisdictions of sensitive plants covered by the MSCP, and Appendix A provides a master table showing survey, census and quantitative monitoring activities conducted for each taxon since MSCP inception. The largest jurisdictions are the farthest along in their implementation, mainly because they had, or were able to develop, funding mechanisms and put staff in place to immediately begin MSCP-related work. Other jurisdictions can take advantage of this experience by using the ecological understanding developed through surveys and monitoring, and by evaluating the institutional structures that create an effective environment for conservation management.

### *Vision for effective conservation*

The ultimate measure of success for the MSCP is the effective conservation of covered species. Effective conservation is the combination of land protection, threat abatement and land or habitat management that results in the viability and

long-term persistence of wild populations. While land protection is an essential first step, in itself it does not guarantee long-term conservation of a population or its habitat. Protected lands still have threats (eg. off-road vehicles, trampling) that need to be abated or eliminated and need land and species management (invasive species removal, restoration of natural fire or hydrology) to maintain or enhance a population of concern. In some situations, protection efforts may effectively conserve a population or habitat (for example Lakeside ceanothus on the Crestridge reserve). In many others, active management is needed to abate threats and enhance condition. In any case, active management should only initially be done under careful experimentation on a pilot scale, with the results informing long-term management at the larger scale.

This vision focuses on strengthening the ultimate goal of the MSCP using the perspective of effective conservation. In addition to addressing the implementation of ecological monitoring, this report recommends an institutional framework for an effective conservation program. The framework includes the development of monitoring and management plans for covered rare plant species that strengthen the implementation and evaluation of management and conservation actions, and a process to collaborate, communicate, review and archive the actions of conservation across all species and lands in the MSCP. The concept of adaptive management is integrated into the recommendations. The MSCP is now in an important transition moving towards the forefront of biological conservation science as it applies to complex landscapes that support a diverse flora and fauna.

## **II. Summary of review comments**

The review of the rare plants component of the monitoring program was conducted during 2005. We reviewed documents, made rare plant site visits with agency staff, compiled survey and monitoring results, entered and analyzed data, and held an October 2005 workshop with agency staff, consultants and university scientists. Objectives were to thoroughly understand the efforts and results of the monitoring program thus far, so that we could provide informed feedback on program performance. Workshop notes are available at the City of San Diego MSCP web site (<http://www.sandiego.gov/mscp>). A follow-up workshop was held in February 2006 to discuss our preliminary recommendations with agency staff providing monitoring data, and to develop a monitoring and management protocol example for San Diego ambrosia.

Several major issues emerged in our review. These were evident from multiple sources, arising as concerns for the effectiveness and sustainability of the rare plants program over both the short- and long-term. These issues are listed in Table 1, and they are discussed in more detail in the following section as a series of comments and recommendations on each issue. Our recommendations for an adaptive management framework flow directly from these concerns. This framework preserves the strengths of the program, and provides new structure as the rare plants program moves into a phase of management and monitoring.

**Table 1 Major issues emerging from MSCP rare plants monitoring program review**

Linking current population status to local and regional management needs
Ensuring that feedback and oversight mechanisms work in both local jurisdictions and regional agencies
Identifying appropriate types of monitoring: Status, trend and effectiveness monitoring
Assessment of current trend monitoring data for detecting change
Developing a system for data archiving
Standardizing survey methodology
Verifying rare plant taxonomy with vouchered specimens

### III. Detailed review with recommendations

#### *Linking current population status to local and regional management for conservation of the species*

##### Reviewers' Comment:

Knowledge of population status comes from several sources, including local expert knowledge, survey observations, monitoring results, and research by outside entities. There was a clear need to verify the presence and general condition of the rare plants on each parcel targeted for conservation when the MSCP was established. Surveys (Appendix A) have verified locations, sometimes even providing census information on plant numbers. Monitoring to detect trends in population size and area has been implemented at several sites (Appendix A), and management plans have been made for several of the larger land parcels (NCCP 2005). These activities represent substantial tangible progress toward conservation plan implementation in the region, providing a foundation for further work.

The challenge before the MSCP now is to use the survey and monitoring information to develop Monitoring and Management Plans for each species that provide a road-map for management over the long-term, at both local jurisdictional and regional MSCP scales. Such conservation planning requires the development of an understanding of each species' ecology and the threats to its long-term persistence within the MSCP, via conceptual models and targeted studies, so that agencies can implement their management within a unified framework. This process has begun among some agencies. To expand on current efforts, the agencies should collaborate in a structured way to plan management with monitoring feedback that indicates whether the management is working or not. The jurisdictions should :

- standardize survey methods and share survey information;
- evaluate monitoring results to date;
- develop species profiles that compile and summarize ecology, threats and conditions;
- develop taxon-specific short- and long-term conservation goals and objectives;
- prioritize populations for conservation;
- design monitoring that indicates the level of success of the local management treatments;
- agree on adjustments to management, monitoring or population priority;
- ensure timely reporting of monitoring and management results;
- participate in MSCP-wide evaluation of the effectiveness of their conservation management.

Thus far, the jurisdictions have generally developed their information bases and management plans individually. The common thread that binds most of the efforts are the reviews and recommendations by Ogden Environmental (1996)

and CBI (2001), and the large and detailed base of expert knowledge developed in the consultant community and agency field staff in San Diego County. The most effective way to conserve the rare plants is to work within a regional context cognizant of the overall condition of the species. That way each jurisdiction's efforts contribute efficiently to conservation on the whole, in proportion to the ecological importance of their trust.

Several factors frustrate the further development of integrated conservation plan implementation in the region:

- uneven participation in the MSCP by the jurisdictions, so that there is incomplete knowledge of the condition of populations and habitats and uneven participation in regional conservation;
- uneven monitoring efforts by MSCP jurisdictions;
- lack of clear survey objectives, resulting in inconsistent information across the surveyed parcels;
- poor linkage of monitoring to management goals for the species or site;
- lack of a collaborative planning forum that takes advantage of the substantial local expert knowledge of species ecology and condition;
- absence of a structured process for conservation implementation and evaluation.

This means that, while each jurisdiction strives to fulfill its requirements under the MSCP, each is doing so without the benefit of an overarching framework that allows each to contribute efficiently to implementation of the MSCP. Thus, the jurisdictions and oversight agencies cannot easily demonstrate or evaluate their contributions to the preservation of species ultimately required by the NCCP/HCP.

Reviewers' Recommendation:

Develop a framework for regional collaboration that involves each jurisdiction and their experts equitably in conservation implementation, including monitoring. Within the framework, adjust rare plant monitoring programs so that monitoring is explicitly designed to answer management questions and assess management regimes and actions. Provide a structured means of communicating and evaluating progress, so that frequent adjustments can be made as more is learned through experience, and so that jurisdictions can effectively communicate their contributions to the MSCP.

*Ensuring that feedback and oversight mechanisms work in both local jurisdictions and regional agencies*

Reviewers' Comment:

The MSCP is implemented by agencies with a variety of institutional structures, none of which accommodated a sustained plant monitoring program prior to its inception. Consequently, the MSCP functions have been inserted into institutional hierarchies that split planning, acquisition, survey and monitoring and

management into different program areas. In these cases, institutional mechanisms for information flow and feedback did not exist, and they have been developed *ad hoc* as the MSCP program has grown. Much of the communication has been developed from the bottom up, as staff most familiar with the taxa and land units seek common ground within and among their agencies. The result is that feedback from field observations to management staff is slow and incomplete. This situation makes conservation less efficient and effective than envisioned in the original plan.

Additionally, an oversight function unifying the entire MSCP under a regional perspective is missing. Although data are collected annually by the land management agencies, there is no central repository for the MSCP data and annual reporting is poor. The State and Federal oversight agencies are distanced from Program implementation, with the result that program data are not archived annually and evaluated across jurisdictions.

Reviewers' Recommendation:

Formalize structured pathways within agencies for MSCP information exchange. Additionally, develop an oversight group within the adaptive management framework discussed above that ensures that the MSCP roles and responsibilities are fulfilled. This group would need to be made up of representatives of each subarea jurisdiction, the state and federal agencies, and other stakeholders to ensure true collaboration. It would be a role of the group to hold annual peer reviews of monitoring and management efforts, enhance collaboration, provide expert assistance in monitoring, management, data analysis and interpretation, make recommendations to improve conservation efforts, and develop a regional perspective on the effectiveness of MSCP rare plant conservation.

*Appropriate types of monitoring: Status, trend and effectiveness monitoring*

Reviewers' Comment:

There is a subtle distinction between status and trend monitoring on the one hand, and effectiveness monitoring on the other. Both approaches use similar methods, such as counts in plots or abundance along transects. However, status and trend monitoring designs track change in population status, at some desired level of statistical confidence or power. Effectiveness monitoring links sample data to some management action as an explicit test of the effect on population status. Effectiveness monitoring is designed from the outset to show whether the management (or other aspects of the conservation strategy such as reserve network assembly) has the expected effect. This type of monitoring can have sample schema as simple as those used for status and trend monitoring or more complicated designs such as control-treatment or a before-after treatment design. As such, it is often thought of as "research" and is not therefore included in typical agency monitoring programs that need to be sustained over a long period of time. However, it is essential where land management is designed to produce a specific system response and for adaptive management.

The original MSCP rare plants monitoring program (Ogden Environmental 1996) calls for status and trend monitoring to be sustained over a large number of years, with these expectations:

- Status monitoring will show whether a population exists or persists at a conserved site;
- Trend monitoring, the collection of annual or periodic abundance data, will show whether populations are increasing, stable or declining;
- Periodic MSCP-wide data analysis will show whether a taxon remains conserved.
- If species are shown to be in decline, either through loss from local sites or through demonstration of a declining trend, appropriate management steps will be taken to reverse the decline.

The monitoring program was originally envisioned to include both status and trend monitoring, as appropriate to the local situation (Ogden 1996); and the CBI review (2001) sought to clarify ways to improve the statistical power of the sample design. However, monitoring to detect factors possibly linked to any trends was not made an explicit part of either program.

Status and trend data are collected at some locations within the MSCP, by a variety of methods. Appendix A summarizes the types of information collected by jurisdiction since 1999 for the covered rare plant taxa. Of the fifteen jurisdictions, four have conducted at least one-time surveys across a total of 193 sites to establish the presence, absence or lack of detection of a taxon on protected lands. Fifty-six percent of those surveys also included some form of census data collection that showed numbers of plants, sometimes with estimates of the area occupied. Slightly more than half of these censuses have been repeated at least once, for an indication of persistence over time. Quantitative area- or transect-based trend data have been collected by the City of San Diego for seven taxa, by the USFWS refuges for three taxa, and by the County of San Diego for one taxon. This program fulfills a commitment to monitor. It does show that the areas set aside for conservation support the target plant species, and it indicates that with protection, these species continue to persist.

In some cases where the habitat appears large and free of threats, and there are large numbers of the target plant species, status checks may be sufficient to verify that conservation is working. In other more degraded sites, with more at-risk populations, additional data may be needed to ensure that management actions are appropriate and effective at preventing declines and promoting recovery. Implicit in the MSCP rare plants monitoring program design was the assumption that monitoring could indicate whether remedial action was needed. However, the status and trend monitoring as implemented cannot show whether that action was effective, because it is not designed as an assessment of correlated change related to management. Additionally, some agency staff feel that the monitoring program is disconnected from assessing or testing

management actions that would insure the viability and persistence of each population.

Reviewers' Recommendation:

Some current effort on trend data collection could be redirected to effectiveness monitoring. In these cases, monitoring should be done to answer specific management questions, with immediate feedback that can be used to continue or change management practices. Thus, monitoring protocols should be developed with explicit reference to an hypothesis derived from a management need for information. Such monitoring might use the same or similar methods as those currently recommended, but the design objective should be on monitoring to show the effectiveness of conservation of the population or habitat.

This redirection would fulfill the monitoring mandate in a more meaningful way for management. Additionally, it would provide a more clear demonstration that the land management agencies are practicing the best management actions for conservation under the MSCP. Status monitoring could continue to provide the needed checks for persistence at the less at-risk sites, or at sites for which appropriate management techniques still need to be developed.

*Assessment of current trend monitoring data for detecting change*

Reviewers' Comment:

Monitoring done to date covers 2-7 years, with the objective of documenting population status or trend. Sample designs vary across species, jurisdictions and populations, but they follow the general guidelines in the Ogden Environmental (1996) monitoring plan. We analyzed several long-term datasets provided by the City of San Diego MSCP rare plant monitoring program to assess their ability to detect change in the population. The specific assessments for San Diego ambrosia (*Ambrosia pumila*), variegated Dudleya (*Dudleya variegata*) and short-leaved Dudleya (*Dudleya blochmaniae* ssp. *brevifolia*) are presented in detail in Appendix B. In summary, the datasets we analyzed could statistically detect between a 34 to 400 percent change in population abundance, with most datasets being inadequate to assess management effects or detect declines that might lead to the extirpation of the population. The general reasons for the poor ability to detect change are several:

- A highly variable (eg clumped or gradient) spatial distribution of the individuals within populations or management units. The more highly variable the distribution of individuals in the population, the more difficult it is to obtain precise estimates of change. Highly variable data can be identified when sampling units contain many zeros (no individuals in the sampling units) or a wide range of counts. There are many ways to reduce this variability through an efficient sampling design.
- Inappropriate delineation of the target population, with sampling boundaries that included large areas with no or few individuals or highly variable numbers of individuals.

- A sampling method that does not adequately incorporate the dormancy/detectability of individuals, for example as seeds, rhizomes or rootstocks.
- Inappropriate sampling unit size and shape. This one component of sampling design can influence the precision of the data and the detection of change.
- Low sample sizes. The larger the sample size, the better the precision of the data. But, larger sample sizes may also require more resources to sample. The objective of a sampling design is to obtain a balance between sample size and sampling efficiency.
- High environmental stochasticity. Year-to-year variations in precipitation and other environmental factors produce great variations in population responses. Such variation through time (stochasticity) requires large sample sizes and long assessment periods (perhaps decades) before trends emerge.

It was also noted that there are substantial non-sampling errors in the datasets. These are errors by the investigators and include non-random placement of sampling units, unrecorded sampling designs, unrecorded data, conflicting data for the same year and lost data. An assumption of all statistical analyses is that non-sampling errors do not exist. Many of these errors result from loss of “institutional memory” within agencies, exacerbated by the lack of adequate metadata about sample design, locations, methods and data handling.

Reviewers’ Recommendation:

The following are general recommendations for future monitoring to detect changes in MSCP plant populations of concern.

- Develop individual conservation, monitoring and adaptive management plans for each MSCP taxon that clearly state and explicitly document management objectives, monitoring methods and analysis procedures.
- Using the current data and working with an ecologically oriented biostatistician (or skilled ecologist), redesign the monitoring of priority populations in accord with the monitoring and management plan.
- Redirect effort from the current status and trend monitoring to the appropriate status monitoring to assess the condition of populations and to more focused effectiveness monitoring designed to address questions of immediate management concern. A clear differentiation between these two types of monitoring will increase the understanding gained per resource invested. For status monitoring, sampling methods such as frequency and occupancy designs may be more quickly executed and more precise than current monitoring, For effectiveness monitoring, a clear objective will result in a more focused and efficient monitoring design.
- All monitoring data should be assessed during the year it is collected to insure precision and quality.

- Gather climate and other appropriate environmental data expected to be correlated with changes in populations. These correlations may provide significant biological insight into changes in population size and density.

### *Developing a system for data archiving*

#### Reviewers' Comment:

Each jurisdiction is developing its own database for survey and monitoring data. Generally, survey data are in digital formats, using ArcView/ArcGIS shapefiles, MSAccess and MSEXcel. Monitoring data are in many formats ranging from free-hand field notes to data recorded on forms to data in databases and spreadsheets. Metadata are poor, and notes on exact methods are in various formats. There is no place where the data for the entire MSCP are compiled, making regional collaboration and communication impossible.

#### Reviewers' Recommendation:

The City of San Diego (2006) has recently compiled information on monitoring dates, field staff and methods into one document; and the USFWS San Diego National Wildlife Refuge and the County of San Diego are drafting similar documents (J Martin, J. Buegge pers comm 2006) This is the first step in developing metadata essential for each agency to track its program. USGS has entered field data supplied by the agencies, bringing disparate paper files into digital formats. Each agency now needs to link metadata with the files, develop an internal system for filing and relocating data, and tracking progress. Better organization and capture of system memory would facilitate annual reporting for regional review and adaptive management.

The implementation of the regional framework discussed earlier, in which the subarea jurisdictions collaborate on issues common to all, should include the development and maintenance of a database reporting hub. Within this framework, it would be the responsibility of the management group to develop a scheme for annual collection and archival of rare plant data collected throughout the MSCP. Collection and compilation of information generated in the MSCP is essential for development of monitoring and management plans that guide conservation into the future.

### *Standardizing survey methodology*

#### Reviewers' Comment:

Land typically has been surveyed for the presence of regionally sensitive plants soon after acquisition. Surveys have been state-of-the-art, using the best mapping techniques generally available. Mainly, the surveys have been conducted by local botanists with expert knowledge of the taxa, selected from a list of locally certified botanists. Each jurisdiction is developing its own database with spatial and attribute data from the surveys. As a result, the survey data provide a basis for development of monitoring programs for recently acquired parcels within each jurisdiction. However, the surveys are conducted for various

agencies, each with slightly different requirements. Consequently, they produce varying levels of detail in different data formats. This makes it difficult to compile a regional status database for evaluation of conservation options for any given taxon.

Reviewers' Recommendation:

Develop MSCP-wide standards for field surveys and databases. Use the survey data to prioritize populations and species for conservation and monitoring (see Regan et al 2006). Survey MSCP sites soon after acquisition to develop a baseline assessment of species status and habitat condition.

*Verifying rare plant taxonomy with vouchered specimens*

Reviewers' Comment:

Taxonomic verification through collection of voucher specimens is not part of the existing system. As a result, population taxonomy is often unverified and undocumented. Such unverified situations can result in wasted resources if the taxa are misidentified. There are at least three reasons for the lack of specimens: 1) vouchering was not required under the original MSCP monitoring plan, 2) permits for collection of rare taxa are difficult to obtain, and 3) vouchering is seen as time consuming and thus not high priority for contractors or staff.

Reviewers' Recommendation:

Streamline the permitting process. Develop voucher collections for all MSCP sites, including at a minimum the regionally sensitive species. Make vouchering part of the MSCP biological monitoring plan, with incidental take coverage under each agencies' permit authorized when voucher collection is performed pursuant to the Plan and to current San Diego Natural History Museum protocols (Appendix C or most current protocol).

*Summary of review and recommendations*

Most of the major problems seen in the review of the MSCP rare plants monitoring program are related to a lack of program integration at the MSCP level, so that the roadmap for regional conservation is unclear. The result is that the monitoring program is developing in isolation, both within each subarea jurisdiction, and with respect to the real challenge of managing for regional conservation of populations. We recommend a shift to a framework that emphasizes the effective conservation of the MSCP covered plants, through integration of land protection and management with status and effectiveness monitoring.

#### **IV. Adaptive Management Framework for the MSCP**

It is evident from this review that the current monitoring program for MSCP rare plants is not fully meeting its goal of providing local and regional feedback on program performance for conservation of the target species. Causes are related to institutional, logistical, scientific and ecological constraints inherent in the implementation of such a large and far-reaching conservation program. Essentially, the MSCP seeks to conserve important populations of rare plants into the future. The program has had great success thus far, through land protection, management planning and monitoring program development. For the rare plants program to be more effective from this point forward, land management and monitoring need to be explicitly related as complementary parts of a regional conservation framework, so management effects are clear and management can be adapted to improve the viability of the population. This is a challenge that is new to conservation as programs like the MSCP develop and mature across the United States, putting the MSCP at the forefront of conservation program implementation.

To meet this challenge, there needs to be a shift from solely status and trends monitoring to a program that combines status and effectiveness monitoring to evaluate progress (Sutter 2006). This approach is more active and proactive, uniting threat abatement and land management with monitoring, for the ultimate purpose of conserving populations of target species. A key concept for the new program is adaptive management, a framework of active management and active learning. Here, we provide a discussion of the concept of adaptive management. Following this section we provide a specific rare plants program structure, based on the use of adaptive management for effective conservation of the San Diego MSCP covered plants.

##### *The concept of adaptive management*

Leading natural resource agencies have embraced the concept of adaptive management as their approach to managing species and ecosystems (Mulder et al. 2000, Atkinson et al 2004, Pavlik and Espeland 2005, Sutter 2006). Furthermore, adaptive management is mandated or encouraged by Federal and California laws governing the MSCP. Adaptive management recognizes the inherent complexity and uncertainty in managing natural resources and structures management into a learning process (Lee 1993, Sutter 2006). It is an iterative process of strategy, design, implementation, monitoring, evaluation and adjusting management to maximize conservation success (Figure 3). It evaluates decisions or actions through carefully designed monitoring and proposes subsequent modifications to management, threat abatement and monitoring. The modifications are in turn tested with an appropriate, perhaps redesigned, monitoring protocol. At each turn of the cycle, active learning through monitoring and evaluation reduces management uncertainty. Adaptive

management is logical, can deal with uncertainty and data gaps, and is similar to the scientific process of hypothesis testing.

Adaptive management has developed from two sources (Sutter 2006). The first is conservation biology's movement toward greater focus on biological diversity and ecosystem process at multiple spatial scales. This produces better understanding of ecosystem complexity, and reduces uncertainty in managing species. The other source is an outgrowth of the social and political controversy that surrounds management of natural resources; specifically, the failure to separate disagreements about objectives from the uncertainty of the science. Agreement on the management objectives is a prerequisite to good conservation. Adaptive management is the intersection of agreed upon objectives and uncertain science. It is the process of resolving scientific uncertainty through management (Lee 1993, Figure 4). It is important to note that not all management needs to be done within an adaptive management framework, but it works well for most cases.

### *Implementing adaptive management*

Envisioning the process of adaptive management as a cycle provides a useful structure for its implementation (Figure 3). The first and most important task is to develop a strategy, or Monitoring and Management Plan, for the species. The strategy sets the vision for the species. It articulates the desired ecological conditions, overarching goals and measurable objectives for each rare plant population and its habitat. It provides an assessment of factors that limit progress toward those goals and objectives. It clearly articulates the Key Management Questions (KMQs) (Pavlik et.al. 2002) that structure all subsequent monitoring and research activities. It inventories known tools or actions for advancing the objectives (e.g. reintroduction, mowing weeds, grazing). Once the strategy is developed, management, monitoring and research activities are designed as part of the Monitoring and Management Plan, along with criteria for evaluation and further implementation (Figure 3).

Elements of the strategy flow from the goals and objectives. The goals and objectives provide a concrete vision for the long-term conservation of rare plants and for habitats as a whole. That vision, whether it includes coastal sage restoration, population enhancement, or public access for education, must be defined through consensus in order to have the broadest possible stakeholder support. Without that support, opposition or apathy can bring implementation to a halt. The vision cannot be forced upon stakeholders by regulatory agencies; it can only be guided and facilitated.

Especially important are the Key Management Questions (KMQs) that focus science on specific management issues and data gaps in order to realize the vision set out in the goals and objectives (Figure 5). KMQs effectively constrict the tendency of purely scientific investigations to "widen", that is, to generate new hypotheses of interest but little relevance to actually "doing" management. So, the broad base of scientific inquiry (e.g. geology, genetics, physiology,

ecology) is narrowed to a fine point by well-constructed KMQs (represented by the lower triangle in Figure 5). Similarly, the broad base of management vision (e.g. a native-rich coastal grassland with large numbers of San Diego ambrosia, the clones large and rapidly growing) is narrowed to another fine point by the same KMQs (the upper triangle in Figure 5). Thus, KMQs bind the science and management vision together – no science is done unless it can be related to directly achieving specific goals and objectives of the program. An operating example of the critical role of KMQs in adaptive management is presented in Pavlik and O’Leary (2002) as a component of the program detailed in Pavlik et al. (2002). These reports detail adaptive management for restoration of the rare, but federally unlisted plant (Tahoe yellowcress, *Rorippa subumbellata*) that has been implemented on behalf of several state and federal agencies in the Lake Tahoe Basin.

The successful implementation of adaptive management clearly requires a thoughtful approach to developing and implementing management plans, a well-designed process for monitoring the management effects, and an institutional structure that allows for active learning and adaptive action (Sutter 2006). Typically, a team of land managers and scientists develops the Monitoring and Management Plan strategy and guides the process of management, monitoring, evaluation and decision-making. This team must include cooperative and committed stakeholders, with a long-term interest in conservation of their rare species. Cooperation will ensure that 1) the planning partners’ efforts (and the data they generate) will be comparable if not similar, 2) successful actions (those demonstrated to be beneficial) will be widely and correctly applied (e.g. to all populations of a taxon) and that rejected actions (those found to be detrimental) will be curtailed, and 3) emphasis will be placed on improvement of biological resources, not the generation of data.

## V. New monitoring framework and methodologies

### *A new framework for MSCP rare plants monitoring*

We propose a new framework for the San Diego MSCP rare plants program, using the framework of effective conservation and adaptive management. This involves the development of new institutional structures, as well as the development and implementation of Monitoring and Management Plans that include scientifically rigorous monitoring protocols for each covered species. Specifically, we propose implementation of:

- Adaptive Management Working Group (AMWG): A team of land managers and scientists that guides the process of management, monitoring, evaluation and decision-making. This team must be made of cooperative and committed stakeholders, with a long-term interest in conservation of their rare species.
- Technical Advisory Group (TAG): A subset of members of the AMWG that address tactical scientific problems associated with management, monitoring designs, and data analysis.
- Structured Flow of Information: A formalized strategy for information exchange that defines roles and responsibilities of team members as they work collaboratively.
- A Monitoring and Management Plan for each covered species (including monitoring feedback) : A written plan that articulates the vision and implementation plan for a species' conservation in the MSCP (Appendix D).
- Annual Program Review - Peer Presentations and External Review: An annual meeting of agency staff and collaborators to present activities and results to one another, and peer reviewers.
- Annual Assessment of Success: A compilation of data, metadata and reports on MSCP management and monitoring for the year and cumulatively across years.
- Data Hub: A central repository for the storage and dissemination of MSCP information, data, metadata, reports, and monitoring and management plans.

#### *A. Adaptive Management Working Group (AMWG)*

Successful implementation of an effective conservation and adaptive management framework requires that committed stakeholders work together to plan and manage rare plant conservation in the MSCP. Our proposal is to form an Adaptive Management Working Group (AMWG; Pavlik et al. (2002)) for the San Diego MSCP rare plant conservation program. Stakeholders in this group would be those responsible for and interested in the outcomes of decision-making and in the technical process of managing plant resources. They may include personnel from the MSCP jurisdictions, public agencies, private interests and scientific organizations. It is the AMWG that develops Monitoring and Management Plans for each covered rare plant species. Thus, the AMWG

would define and prioritize goals and objectives (see above), develop Key Management Questions, recommend management actions, design and recommend necessary monitoring programs, and utilize monitoring data to evaluate progress. The AMWG is most likely to be effective if it consists of paid professionals that remain together as a team to frame conservation options for most, if not all, of the MSCP rare plants. Thus, the group would remain together as a team over the long-term, although they may call in local experts for information relevant to planning for specific taxa. One of their major institutional objectives would be to ensure that each jurisdiction retains autonomy, while contributing to the success of conservation at the regional level. The AMWG should be led by a chairperson, ideally with a science background, who understands the adaptive management process, is skilled at group leadership and is familiar with the stakeholders and their unique (institutional) perspectives.

It is through the AMWG that adaptive management becomes a learning process imbedded within a regulatory and bureaucratic environment. This environment presents logistical, economic and political constraints. It is a major responsibility of the AMWG to address these constraints. Each stakeholder in the Group brings a unique perspective to the process, but all are ultimately focused on enhancing rare plant populations and habitat quality by cooperating in an open, non-adversarial forum. It is absolutely essential for the AMWG to cooperate on Monitoring and Management Plan development.

One of the first jobs of the AMWG should be the development and adoption of broad, visionary goals and objectives that speak to the desired ecological condition of each MSCP plant species. The Group should develop a multi-year schedule for Monitoring and Management Plan development soon after its formation. An example of a goals and objectives framework applied to restoration of rare plants is presented in Pavlik (1996). It is based upon efforts to develop success criteria for reintroduction projects and, therefore, is probably appropriate for some MSCP taxa. The listed objectives focus on demographic attributes, but they can be modified to include habitat attributes such as canopy cover, litter depth or native species diversity.

Broad public support for the management and restoration of MSCP plants and habitats is necessary and desirable. Gaining that support requires a demonstration by the subarea jurisdictions that endangered species protection, habitat restoration, recreational access, and local governance can cooperatively work to protect the public trust. Part of the demonstration will come through concrete implementation of this management program by the AMWG. Another part will come through a public interpretation and education program that makes the resources, issues and solutions real; that allows citizens to see these plants in a relatively intact natural landscape. Implementation of this program, along with an education and access program,

could powerfully demonstrate that public agencies and resource advocates can find a way to make local governance work for the benefit of all.

### *B. Technical Advisory Group (TAG)*

A subset of the AMWG membership, known as the Technical Advisory Group (TAG), would convene to address tactical scientific problems associated with management, monitoring designs, and data analysis. The TAG should be led by a chairperson who understands ecological restoration, monitoring, and statistical approaches to project design and data collection. This person would likely be a different individual from the AMWG chair, with a greater focus on biostatistics. Like the AMWG, the TAG should remain together as a working group over the long term, to develop scientifically rigorous approaches to monitoring, data analysis and management for all MSCP plants.

### *C. Structured Flow of Information*

There should be a structured flow of information between the AMWG and TAG, the public and the executives of associated government agencies (Figure 6). Policy and political issues can be brought to the AMWG for discussion. If a technical solution is appropriate, the TAG is charged with its development using a science-based approach. Research and monitoring data can then be objectively reviewed and applied to the problem at hand. The results of the TAG deliberations are then taken back to the AMWG for review. This flow is designed to bring issues to the table, provide objective feedback from monitoring and research, develop science-based solutions, and ensure that management actions, funding efforts, and regulatory requirements have follow-up and timely implementation. Although conflict among stakeholders is inevitable (Figure 4), structured information flow will help to resolve those conflicts and promote cooperation and institutional synergy over the long run.

### *Monitoring and Management Plans for each covered species*

It is the role of the AMWG and TAG to develop Monitoring and Management Plans for each covered MSCP rare plant species. Monitoring and Management Plan development is a rigorous process that sets the short and long-term strategy for a species' persistence across the entire MSCP. Therefore, the Plans must be made with input from the entire AMWG, and the group may include outside experts knowledgeable about the particular species. The Plans will have a hierarchical structure. They will include an overarching Plan for the species as a whole across the MSCP, as well as individual Plans for each of the population or management units conserved under the MSCP. The individual unit plans should combine to achieve the species-level goals and objectives. Each jurisdiction should draw its own management plans from these species and unit-level goals and objectives, to contribute to effective conservation across the MSCP region. Therefore, it is essential that all jurisdictional parties with management responsibility participate in the planning and conservation process for this approach to succeed.

Steps in Monitoring and Management Plan development are summarized in Table 2, particular issues and concepts are defined and discussed in detail in this section. A questionnaire and template for Monitoring and Management Plan development for the MSCP is included in Appendix D. A draft Monitoring and Management Plan for one MSCP species, San Diego ambrosia (*Ambrosia pumila*) is included in Appendix E as a working example.

Monitoring and Management Plan development**Table 2 Steps in MSCP rare plant Monitoring and Management Plan development****CHARACTERIZATION MODULE**

- Identify any additional Adaptive Management Working Group members for this species – experts who know the species, populations and habitats.
- Gather information on the species and populations (ecology, biology, maps, consult herbaria, identify jurisdictional responsibilities, experimental results for this and related taxa, past monitoring results, past management, MSCP priorities).
- Identify the Management Units for the species:

A Management Unit is:

A practical unit of land and biota that can be effectively managed as a whole.

The management unit is a grouping of individuals on the landscape that is ecologically distinct and functions independently of other groups. The management unit is sometimes, but not necessarily, equivalent to a biological population.

- Characterize each management unit, based on field observations of attributes such as the number of plants, proportion reproductive, size of area occupied, vegetation composition, apparent threats, landscape context, past management (see Appendix D for Management Unit Characterization Form).
- Develop an ecological profile for the species using the background literature and expert knowledge; include uncertainties about life history or ecology that may need to be answered in order to develop conservation goals and management strategies.

**MANAGEMENT PLANNING MODLUE**

- Articulate desired ecological conditions and goals and objectives, for the species and for the management units; in terms of Abundance, Extent, Resilience and Persistence, at both short and long time-frames.
- Identify threats that may prevent or slow progress toward the desired ecological conditions.
- Develop specific strategic conservation actions that address threat mitigation (through threat abatement and land management) and/or restoring the population (land and population management).

- Clearly articulate the Key Management Questions at both the species and management unit levels.
- Discuss management tools that may be effective in achieving the goals and objectives for each management unit.
- Identify the phase of management envisioned for the management unit (Protection, Restoration and Recovery, or Preservation).
- Determine what approach will be taken to management (Population Creation, Population Enhancement, or Maintenance of Habitat Quality).
- Determine which management regime will be applied to the unit (Experimental, Guided, Intensive Care or Quiescent).
- Write a clear management action plan and schedule for the management units, relate to conservation goals for the species across the MSCP.

**MONITORING DESIGN MODULE**

- Articulate the Key Management Question to be answered with the monitoring.
- Identify the type of monitoring design appropriate to the situation (Status, Trend, Effectiveness, Validation,).
- Assess previous monitoring data and use it to better understand the taxon.
- For effectiveness or validation monitoring, identify the sampling objective in terms of precision and power, time-frame, expected outcomes, response variables.
- Develop a sample design, using the seven-step process described in the detailed review assessment of current data (section III).
- Design the appropriate databases for monitoring data collection, storage, analyses and progress reporting (include both qualitative or quantitative data and spatial databases, and metadata).
- List the evaluation process for the monitoring outcomes, including the vision for next steps and adaptation of the Plan based on monitoring outcomes.

**SCHEDULE AND BUDGET**

- Develop a schedule and budget for Monitoring and Management Plan implementation.

### Rare Plant Management Unit definition

The properties (land parcels) that currently support populations of MSCP plants differ in many ways. Some are large ( $10^2$  to  $10^3$  acres) and adjacent to other natural habitats, while some are small ( $10^1$  acres) and surrounded by urbanized land. Some are very disturbed, with high cover by weedy grasses and forbs and scattered rare plants. Others are minimally disturbed, with high cover by native species and relatively large numbers and multiple clusters of rare plants. Some are easily accessible and often visited by the public, others are isolated and known only to a handful of experts. Structures, roads and trails may be present. Management may or may not have taken place.

As a result of these biological and logistical differences, it is not practical to use whole properties as units for designing or implementing management actions. Instead, properties may support one or more “management units” separated from each other by intervening habitat, roads or other fragmenting agents (Pavlik et al. 1998). Each management unit is also delineated by the distribution and extent of the MSCP plant resources on each property for purposes of conducting a management action. The designation is based on practicality – not an assumption about whether it contains a distinct, rigorously defined “population”, “subpopulation” or “metapopulation”. Therefore, a management unit has distinctive characteristics; including its own target resource (usually a cluster of rare plants of a particular taxon), its’ own scale, its’ own utility (as a site for an experiment, a treatment, or an observation), and its’ own fate (manipulated, unmanipulated, accidentally disturbed). Once management units have been designated for all MSCP taxa across all properties in the MSCP area, each can be categorized with respect to its utility in the adaptive management process. Each can have its own set of goals and objectives, determined by the AMWG, that will define its “desired future condition” and serve as indicators of management success. The individual management unit goals and objectives can be summarized at the park or agency level, for ease of park management planning; but each management unit ultimately needs to be evaluated on its own.

#### 1. Characteristics of Rare Plant Management Units

The resource at the center of each management unit (MU) is a GPS-mapped “population” or cluster of individuals of a particular MSCP taxon. By examining an aerial photo with plant distributions accurately indicated, contiguous clusters of a taxon are arbitrarily grouped together into a single MU. Using such a photo for *Ambrosia pumila* at Mission Trails Regional Park (Figure 8 in City of San Diego 2006), it is easy to define four MUs: one large (the monitored occurrence), two small and one medium-sized that originated with a reintroduction effort. Not all occurrences of the species on the property need to be included. Conceptually, management units would be separated by 500 feet or more of intervening, unoccupied habitat that create barriers for population expansion. Roads, barrens or built structures provide even more separation by creating a heterogeneous disturbance regime across the property (e.g. influencing human access or acting as fire breaks). When this delineation process is repeated for all properties that support *A. pumila* across the south county area, a total of 11 MUs can be tallied, eight of which occur on MSCP preserved lands. Each of these eight MUs becomes part of a catalogue for a particular taxon available for categorization with respect to utility in the

adaptive management process (see below). It is also possible that an MU could also be designated for a vegetation or habitat resource because of unusual species composition, landscape position or quality.

The size, and therefore, the scale of each management unit is defined by the extent of the target resource. Large units consisting of many individuals of a taxon could cover an acre or more while small units with few individuals could be a few square yards. The aforementioned separation of 500 feet between units should be typical but not absolute: intervention, especially by roads and barren areas, could reduce separation to a few hundred feet. To a great extent, therefore, the size and relative degree of isolation will determine its utility for management purposes.

## 2. Rare Plant Management Unit Characterization

Without site-specific information, it will be nearly impossible to develop Monitoring and Management Plans for the Management Units and the species in the MSCP. Therefore, each Management Unit should be visited and carefully described at the beginning of the planning process. Attributes should be recorded on a standardized form (Appendix D), so that MUs can be compared, ranked and fit into the overarching species Plan. Care should be taken to correctly identify the taxonomy of the target species, community dominants and important weedy plants in the unit.

For example, the identification of *Dudleya variegata* (Variegated Dudleya), currently being monitored under MSCP, based solely upon field observations in San Diego County should be regarded with some skepticism because this species is very closely related to, and often confused with, *Dudleya multicaulis* (Many-Stemmed Dudleya). Both of these *Dudleya* species are native in San Diego County on heavy, clay soils near the coast, below an elevation of 600 m. These two species are small in growth habit with yellow, odorless flowers and spreading follicles, and have a corm-like underground stem. The main morphological characters used in differentiating these two species in the Hickman et al (1993) treatment are leaf shape and size. However, it should be noted that when these plants are in flower, which is usually the same time that they are being monitored because they are more easily seen in the field, they are mostly without leaves since they wither early and drop off. The only other distinguishing morphological character presented in the dichotomous key in the Hickman et al (1993) for distinguishing these two *Dudleya* species is the length of petal fusion in the flowers (1-2 mm petal fusion for *D. m.* and 0.5-1 mm fusion for *D. v.*). Without careful attention to correct taxonomic verification, the wrong taxon might be targeted at the site.

Other examples of taxonomic confusion with MSCP covered species in San Diego County also exist. For example, problems in differentiating *Ambrosia pumila* (San Diego Ambrosia) and *Ambrosia confertiflora* (Weak-Leaf Bur-Sage) in the Otay Valley area have led to various misidentified reports that occur in the California Natural Diversity Database.

The other part of effective characterization of Management Units requiring taxonomic verification is correctly identifying and documenting the non-native, invasive plant species that are present and might be impacting a rare plant in a given Management Unit.

For example, one of the most diverse plant families in San Diego County also has an extremely high number of invasive species that is known to impact rare plants. The Poaceae (grass family) has 211 native or naturalized plant taxa in the County, of which 51% (107 taxa) are non-native to the region. (Note that "naturalized" refers to non-native plants that grow, persist, and reproduce in natural, non-cultivated habitats.) Two genera (*Bromus* and *Vulpia*) in the Poaceae have some species that are particularly invasive in areas, but have other species that are native to the County. For instance, the genus *Bromus* (chess/brome grasses) has 15 native or naturalized grass taxa occurring in natural areas in San Diego County, of which 4 are native species to the County. Also, the genus *Vulpia* (fescue grasses) has nine taxa that are native or naturalized in the County, but 3 are non-native taxa and are invasive. Because different species in the same genus may impact rare plants in different ways, and because there are native and non-native species in these genera present in the County, it is essential to know exactly which species are present in a given Management Unit. Furthermore, due to the abundance (both taxonomically and spatially) of these species, it is possible that different species in a given grass genus may be present in different Management Units for the same rare plant taxon. Thus, without proper voucher specimen documentation, the presence or correct identity of these taxa may always be in doubt.

### 3. Goals and Objectives for Rare Plant Management Units

The AMWG would first delineate all MUs for a taxon, characterize each one, and develop a set of goals and objectives for each using a standard framework. Such a framework has already been suggested by studies of reintroduced and managed populations of rare plants (Pavlik 1996). Generic goals are adapted from ecological paradigms that stress the importance of plant establishment, growth, reproductive output, the number and size of populations, resistance to perturbation and occupation of multiple microhabitats. The four goals that best reflect these paradigms are Abundance (greater numbers of individuals is better), Extent (more area and more populations is better), Resilience (the ability to recover from disturbance or uncertain conditions is better) and Persistence (the ability to maintain a presence through time is better).

With respect to a given MU, taxon-specific objectives that meet the goals of abundance, extent, resilience and persistence are explicitly stated by the AMWG. The objectives are simple statements of "desired ecological conditions", both near-term and long-term, that set performance benchmarks for management actions and the responses of the target resource. These objectives should be measurable, and relate directly back to the goals. They include attributes of size/spatial extent, demographic condition, biotic condition (community/habitat),

abiotic condition (ecological processes, soil, etc) and landscape context. Clear articulation of measurable objectives are the necessary precursor to monitoring protocol development. As such, they are the only way “success” and “failure” can be decisively ascertained through monitoring (Pavlik 1996).

An example of a long-term abundance objective for a particular rare taxon in one MU could be “achieve a temporal mean of 1000 above-ground individuals for ten years under the current management regime”. An example of a near-term extent objective could be “observe the establishment of a new cluster of individuals just beyond the known borders of the MU after three years of weed control”. Such statements can be revised as data gaps are filled or as management prescriptions are tested. But ultimately, success in managing biological resources in general and MUs containing rare plants specifically, is defined as meeting taxon-specific objectives that fulfill the goals of abundance, extent, resilience and persistence. In effect, success is an argument to be made with support from monitoring programs that measure progress towards each robust objective.

#### Rare Plant Management Regimes

We suggest that all MUs be assigned one of four utility categories or management regimes: Guided, Experimental, Intensive Care or Quiescent. An MU assigned to the “Guided” category would have a mid-sized cluster of an MSCP taxon (perhaps  $10^2$  to  $10^3$  above-ground individuals), relatively protected from human disturbance, which would benefit from applying a proven management prescription. That prescription could come from what has been learned at an experimental MU, or it could come from the experience of hands-on managers. In either case, the effective management action (e.g. raking to remove grass thatch) does not require any more scientific scrutiny. It does, however, require an effectiveness monitoring program to confirm the positive response of the target resource and its habitat. The purpose of a guided MU would be to maintain or improve the target resource using the best available management practice (BMP) and to provide feedback to the adaptive management process.

An MU assigned to the “Experimental” category would at present support a relatively extensive, large (e.g.  $10^3$  to  $10^4$  above-ground individuals) and perhaps stable “population” of a rare taxon. Ideally, it would also be spatially separated from other MUs, be at a distance from heavily visited recreational areas yet have easy access by means of a road or short trail. This would allow for the testing of effects of a management treatment (e.g. weeding, controlled burns) without impacting a large proportion of the above-ground individuals of the target taxon. The purpose of an experimental MU is to provide a system for generating taxon-specific (rather than site-specific) information to increase the abundance and distribution of MSCP species. It would be used to fill information gaps identified in the adaptive management process. The results, generated by either an effectiveness or validation monitoring program (depending on the design of the experiment) would be used to develop taxon-specific management prescriptions for application in other, non-experimental, management units.

An MU assigned to the “Intensive Care” category would be small ( $10^1$  to  $10^2$  individuals) and obviously threatened by human disturbance (e.g. bisected by a popular trail). It

requires immediate action to ameliorate threats, even if no proven management prescription is known for that taxon. For MSCP taxa assigned to Intensive Care MUs, the bottom-line goal would be to prevent extirpation of the seed (or meristem) bank. Fencing to reduce trampling or hand weeding to enhance growth and reproduction of target plants, are reasonable actions to take for purposes of intensive care. With few target plants, a yearly census would be sufficient to track responses and trends. Volunteers who erect fences, weed, or count plants must be very careful not to compound problems in the MU by limiting their own impacts (e.g. accidental trampling, soil compaction).

Finally, an MU assigned to the “Quiescent” category is to be left alone in the near term. It is likely to be small in extent, have a small to moderate “population” ( $10^1$  to  $10^3$ ), but is isolated from obvious threats and appears to be relatively stable. Owing to a lack of access, management is impractical and probably unnecessary at the present time. Like any MU, it could be assigned a different category in the future, depending on the development of management prescriptions and changing conditions on this or other sites (e.g. the occurrence of a fire). Monitoring there is likely to be status monitoring.

### *Types of Monitoring Design*

Monitoring is the only way of evaluating the success of management actions and is the key learning component of adaptive management. It is designed and implemented with the expressed purpose of determining if the objectives of the adaptive management strategy (Figure 3) are being met. The AMWG should build monitoring into evaluation of every management action and targeted study effort.

Some basic elements of monitoring are universal; consistency (repeatable methods applied each year), constancy (applied at regular time intervals), and appropriateness (for the target resource). Such design elements are essential for evaluating actions and research efforts, as well as revealing the status of the focal resource (in this case, populations of MSCP taxa).

Monitoring is used to detect changes in spatial extent and occupancy, abundance and density, and demographics of a population. We recognize three types of monitoring, each with a specific purpose (Sutter 2006): 1) Effectiveness monitoring, 2) Validation monitoring, and 3) Status monitoring.

Effectiveness monitoring assesses the effects of management actions, and is the type of monitoring that is the companion to adaptive management. Using the appropriate sampling design; it tells the manager if a given attempt at improving the performance of a plant population or the quality of a habitat has been successful. Thus, effectiveness monitoring is used to test management hypotheses with field experiments, usually carried out by land managers under the guidance of technical experts. With respect to the MSCP, it is also applied to the development of management tools for specific taxa by measuring the

effects of relevant variables (e.g. controlled burns, herbicide applications) on demographic processes (germination, establishment, growth, reproduction, mortality). This type of monitoring would be designed by science-trained members of the Technical Advisory Group, with input from land managers that would ultimately perform the treatments.

Validation monitoring assesses the results of management experiments that test a management technique or method over a part of a population or management unit, with a rigorous and hypothesis-based sample design. It follows the recommendation of adaptive management to minimize risk to the species (thus only part of the population is tested for a management regime as a pilot study) and is structured to determine the viability of future management at the population or management unit scale. Validation monitoring may utilize management treatments, but with a rigorous design it attempts to establish a stronger inference of ecological cause and effect. Validation monitoring is used to fill very specific data gaps that have been identified and prioritized by the AMWG. It is very specialized, and can be time-consuming and relatively expensive. Consequently, this type of research-oriented monitoring should be designed by the Technical Advisory Group in consultation with experts who would ultimately conduct the investigation. The data thus generated would be used by the AMWG to develop new management recommendations based upon an improved understanding of the target resource.

Lastly, status and trend monitoring assesses the current condition of a population or management unit without an active management component. It is recommended that status monitoring be implemented when populations and habitats are thought to be secure without management or in situations when the knowledge base or agency capacity for management is lacking. Status and trend monitoring could involve assessments of habitat characteristics, such as threats, or changes in habitat quality. In all cases, status monitoring should be structured to learn about management needs and opportunities. In the MSCP, status monitoring might be applied to populations and habitats managed with a quiescent regime, as a check on their condition.

The principles and techniques of effectiveness, validation and status monitoring are given in Taylor and Gerrodette (1993), Pavlik (1994), Elzinga et al. (1998), Thompson et al. (1998), Elzinga et al. (2001), Feinsinger (2001) and Sutter (2006).

### *Sampling Design*

An essential component of population monitoring is the sampling design used to detect the effect of management or the change in status in populations of concern. The goal of a sampling design is to obtain a level of data precision that allows the efficient (in resources) and repeatable (over time and investigators) detection of change. There are seven primary decisions that are part of

developing a sampling design for a population, species or habitat (Sutter 2006). These are:

- Understanding the biology/ecology of the species or ecological system and how it influences sampling and detecting change.
- Identifying the target population, e.g. the extent of the population to which the biological and statistical inferences from the monitoring data will be made.
- Selecting the appropriate sampling unit and sampling unit size and shape.
- Positioning of the sampling unit in the target population.
- Selecting the temporal duration of the sampling unit, e.g. are the sampling units permanent or temporary.
- Determining the number of sampling units needed to meet a specified level of precision.
- Selecting an appropriate frequency of sampling.

#### *Annual Program Review: Peer Presentations and External Review*

For the MSCP rare plants program to be effective, there must be annual review of the management actions taken, and the monitoring data and conclusions. The review needs to be done at several levels, in an annual workshop involving stakeholders, land management agency staff, scientists and oversight agencies. The workshop should involve:

- Peer-presentations by staff, scientists and consultants on management and monitoring conducted that year;
- TAG evaluations of monitoring results for each management unit;
- Recommendations on upcoming management and monitoring from the AMWG, based on the peer presentations and TAG evaluations;
- Oversight agency participation in MSCP adaptations for the coming year.

It would be logical for these reviews to be conducted in the late Fall of the year, soon after the growing season ends and data can be analyzed for the majority of the covered species. Additional external review may be requested for certain management, monitoring or research protocols, or for adaptive management recommendations.

#### *Annual Assessment of Success*

Since an essential part of the rare plant conservation program is public outreach and stakeholder education, there should be an annual summary assessment of Plan results, things learned and implications for future conservation, building from the annual MSCP workshop. This summary should be made by the AMWG as part of their outreach function and their responsibilities to the data hub (see below).

*A Regional Data Hub for Monitoring*

Restoring biological diversity in San Diego County requires the coordinated efforts of many stakeholders operating within an adaptive management framework. That framework, with its imbedded monitoring programs for all MSCP elements, will generate large amounts of taxon-specific and habitat-specific data over long periods of time. Those data will include the results of management experiments, effectiveness monitoring, photo-monitoring, and spatially explicit mapping studies. When standardized in terms of design and format, the data will provide immediate feedback to the current adaptive management process. Every management unit for each taxon will have its own history of manipulation, its own monitoring dataset, and its own set of goals and objectives that define its future desired condition. The challenge will be to archive this diverse and abundant information for use by subsequent generations of managers and restorationists. Those generations will only benefit from our efforts if they can evaluate, replicate, or repudiate the methods and biological outcomes. To spare them from duplicating mistakes, we must build a standardized project registry and a centralized data repository to serve as a “hub” for restoration and adaptive management efforts in the MSCP. The hub will be a regional, go-to center for agencies, consultants, research institutions and other practitioners seeking a record of past success and failure.

The idea of a central repository for restoration data is not new. Journals provide a published repository, but only for a very small fraction of the total restoration projects performed. The work of consulting firms, government agencies, and other non-academic groups (e.g. CNPS) seldom finds its way into the published literature. Project reports and environmental impact documents contain much valuable information, but much of this “gray literature” is soon lost from our libraries, agency archives and collective experience. The California Department of Fish and Game is developing a biogeographic database (BIOS) to archive biodiversity information, but not information generated by management, restoration or recovery projects at the level of the MSCP. Professional societies, such as SERCAL, maintain statewide databases for large-scale restoration projects. The problem is that most large projects do not involve rare species. There are also many, small, regional restoration projects that will never be submitted to those databases. These regional projects, often dealing with local or rare species and communities, may be the richest and the most underutilized source of information for effective management and restoration.

We recommend construction of a GIS-referenced registry and database that supports the MSCP adaptive management process, across conservation projects of all sizes and levels of complexity in the MSCP. Any action taken within an MSCP management unit would be tracked. A simple, one-page tracking form, with information on the species, location, contact, and type of management could be submitted to the “hub” by project proponents (AMWG, park managers or volunteers, researchers, school classes, consultants) before work is initiated.

Agencies that permit or facilitate such work should require submission of the form

when giving their permission or paying for rendered services. Projects could be classified using a few general categories (eg monitoring, population enhancement, habitat enhancement, habitat type, target species) and geographically defined using GPS coordinates. Precise description and locality information will allow future evaluation of the project.

If a tracked project will generate monitoring data, the “hub” could assist in the design of datasheets and measurements. This will insure that the data can be easily archived in the database. With respect to MSCP projects, the TAG could develop standard data and database formats.

Future use of the registry and database will be enhanced by site-specific (mapped), taxon-specific and habitat-specific referencing. With GIS, simply pointing to a location on the county map would generate a taxon management or restoration project history in a 5-mile radius and a restoration history for habitat (vegetation) types present on the site of current interest. This will facilitate dissemination of regional restoration knowledge and long-term evaluation of finished projects and the methods they employed.

Ultimately, this registry and database should be harbored by an institution that can promote a full exchange between ecological theory and practice (Pavlik 1997, 2004). The home, or “hub” as described above, is beyond the boundaries of existing universities and government agencies because it must, in the end, produce a very tangible result: restored or simulated natural communities. Those communities will have desirable ecosystem characteristics that are self-sustaining and of high enough quality to provide habitat for wildlife and endangered species of all sorts.

Towards this end, the proposed hub (project registry and database) for the MSCP could be regarded as the first essential step towards establishing a regional center for ecological restoration. The hub is at the center of three major constituents; decision-makers, information generators, and regulators. The decision-makers include the MSCP adaptive management working group and any other resource management group that deals with restoration in or around San Diego County. They could come to the hub to learn what management tools, prescriptions, or data have been already been developed. They could also locate local examples of restoration projects that have been installed in the past, perhaps for a new evaluation of whether success was achieved. The information generators include university researchers, private consultants and land managers who test hypotheses, practice restoration or monitor the results of their own management efforts. They come to the hub to archive their projects, monitoring data, reports and experiments, thus filling gaps in the understanding of resources and restoration. The regulators include federal, state, and local agencies that issue permits, require mitigation, seek compliance and in general act on behalf of the public interest. They come to the hub to follow-up on compliance, obtain the best mitigation alternatives, and learn the limits of local

restoration and management efforts. Without a hub the progress of resource management is lost by poor communication, forgotten projects, and an inability to learn from success and failure.

If established and carefully administered, the MSCP hub could provide an institutional “home” that supports the management of many characteristic species and ecosystems of the region. Knowledge about MSCP species, dominant native species, and important natural communities could be stored, amplified and disseminated. It could be a model for other such centers across the state. As such, the network could provide practical solutions for solving restoration problems faced by industry, government and conservation organizations. The center would provide a service to landowners and resource managers that promotes restoration technology in the same way that Cooperative Extension at the University of California has promoted productivity and efficiency for agriculture.

#### *Summary of new framework and methodologies*

In summary, this framework provides monitoring to address “key management questions,” with feedback mechanisms ensuring effective conservation. It presents the framework for a program accommodating change in management and monitoring

- as management progresses,
- as data are analyzed,
- as the landscape context changes (eg succession, decreasing parcel size),
- as taxa respond to changes in external pressures (eg drought, fire)

It proposes a program that effectively accumulates archives and shares data. It is a program with annual internal peer review and external oversight that ensures the program remains responsive to changing conditions and new information in conservation biology.

## VI. Recommended Implementation Schedule and Benchmarks

**Table 3 Recommended rare plant adaptive management implementation schedule.**

<b>Implementation Item</b>	<b>Timeframe (from report adoption)</b>
Establishment of Adaptive Management Working Group (AMWG) and technical Advisory Group (TAG)	One year
Develop schedule/timeline for development of Monitoring and Management Plans for all covered species	One year
Pilot Adaptive Management Monitoring and Management Plans implemented for three species	Two years
Initial baseline evaluation for all management units	Two years
Establishment of data hub	Three years
Completion and implementation of Monitoring and Management Plans for all monitored species	Five to Seven Years

## VII. Conclusions

The San Diego MSCP is on the leading edge of conservation, in one of the most rapidly developing urban areas in the nation. It has thus far been very successful at acquiring conservation lands to protect habitats and rare species. The program is in transition now, from one focused on planning and protection to one of management and monitoring. Survey information provides basic knowledge of species presence and absence in MSCP conservation areas. Several multi-year datasets exist, sampled to show trends in particular populations. However, this trend monitoring has low statistical power for inferring trends, largely because of high spatial and temporal variability in the monitored populations. Monitoring for trends at an acceptable level of statistical confidence requires effort far beyond the scope of limited staff time and agency budgets. Additionally, the program needs greater focus on monitoring that is clearly related to management, so that the effects of management on species and their habitats can be determined. The program currently suffers from a lack of regional vision and structure, thus regional planning and synthesis is lacking.

Redirecting the current effort planned for trend monitoring to a program of adaptive management planning, monitoring, evaluation and implementation will

give the program greater focus on conservation goals. Local jurisdictions should be involved in the development of regional conservation plans for each covered species, to ensure that their management contributes to overall species persistence in the MSCP area. An adaptive management framework for rare plant conservation would allow agencies to collaborate on plans and management, using monitoring as a collective tool providing feedback for improved management. Development of an MSCP-wide adaptive management team and a regional data hub will facilitate regional synthesis for more effective conservation. This program is a world-class example for conservation, uncharted territories for most agencies. It has all of the components for success as it moves forward into a new phase of conservation management.

### **VIII. Acknowledgements**

We would like to thank the staff of the agency MSCP programs for their assistance in this review, and the interested members of the larger San Diego conservation community that attended the March 2005 and 2006 public workshops for their input and feedback. Particularly, scientists from the City of San Diego, San Diego County, the San Diego National Wildlife Reserve, the USFWS Carlabad Field Office and the California Department of Fish and Game arranged workshops, provided data, took us to numerous field sites, discussed monitoring program design and implementation, shared information and insights at the October 2005 workshop, and provided feedback on early drafts of this document. Jerre Stalcup and Tom Oberbauer provided invaluable background on MSCP rare plant program development. Jeremy Buegge, Keith Greer, Lauren Heirl, Melanie Johnson, and John Martin assisted in development of the example *Ambrosia pumila* conservation plan, and Elizabeth Friar, Mitch McGlaughlin and Gary Wallace provided valuable reviews of that plan. Trish Smith, MW, and John Willoughby gave us excellent reviews of the final review document.

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Figure 4 Adaptive management as the process of resolving scientific uncertainty through management

Figure 5 Key Management Questions (KMQs) that focus science on specific management issues and data gaps

Figure 6 Structured flow of information

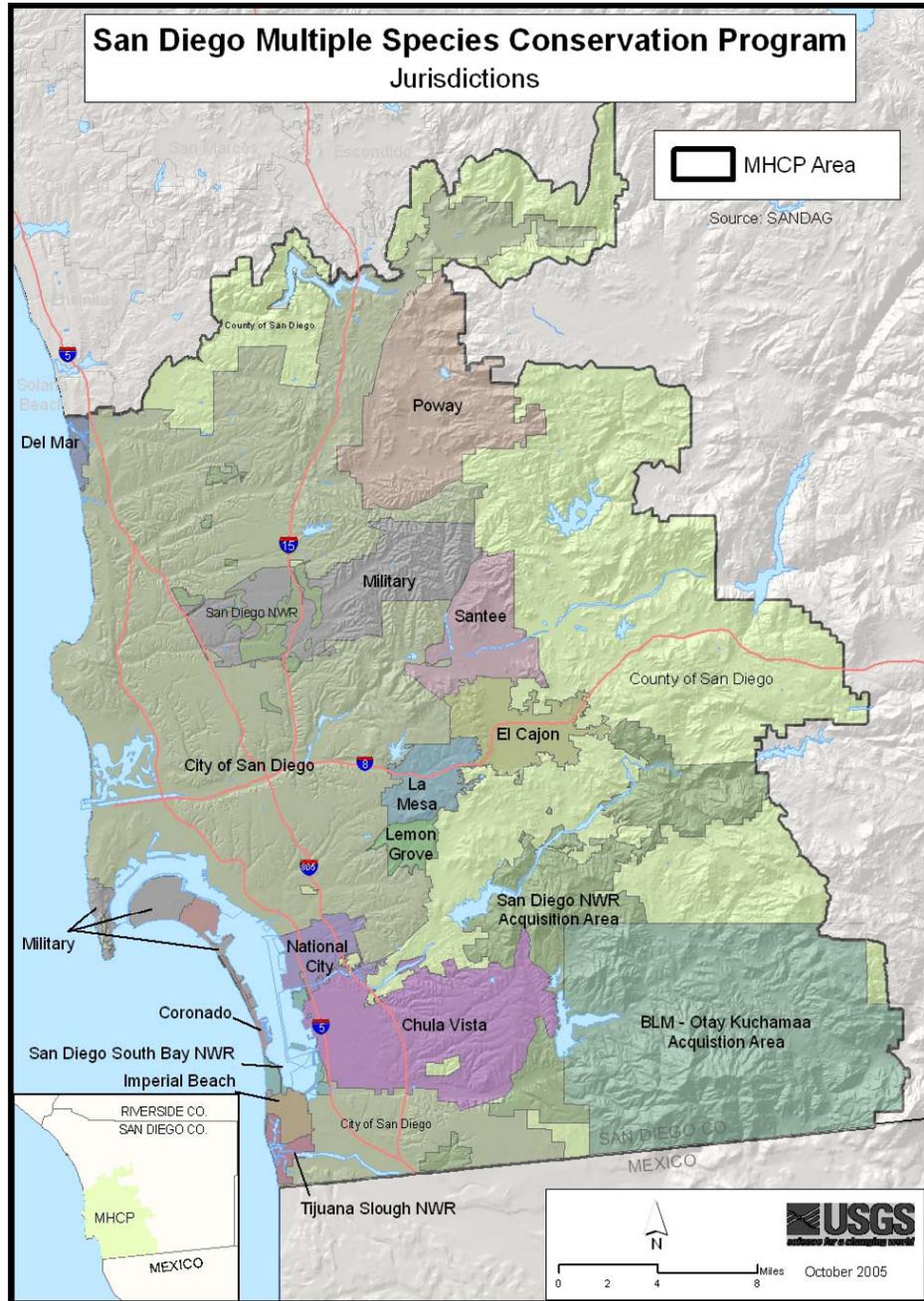


Figure 1 Jurisdictions participating in the San Diego MSCP



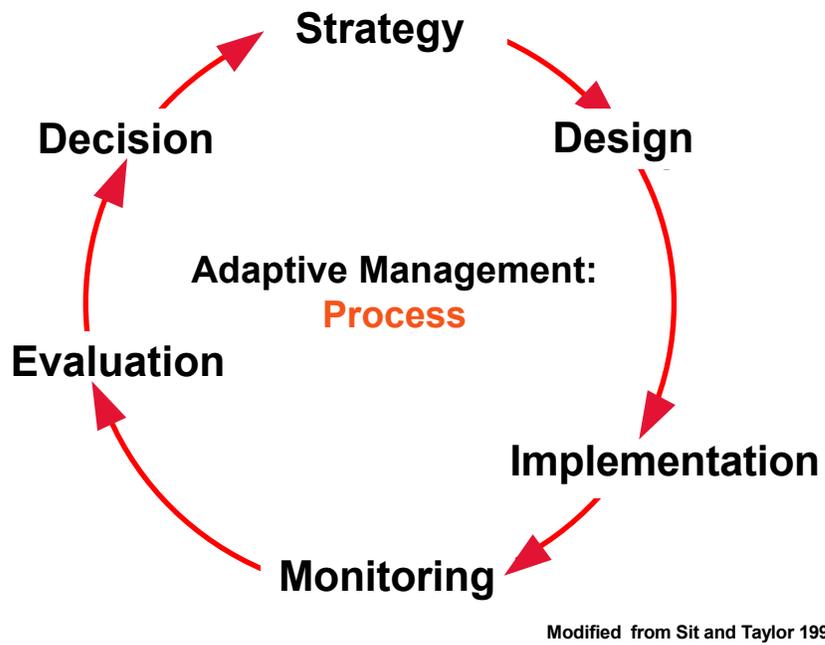


Figure 3 The process of adaptive management envisioned as a cycle

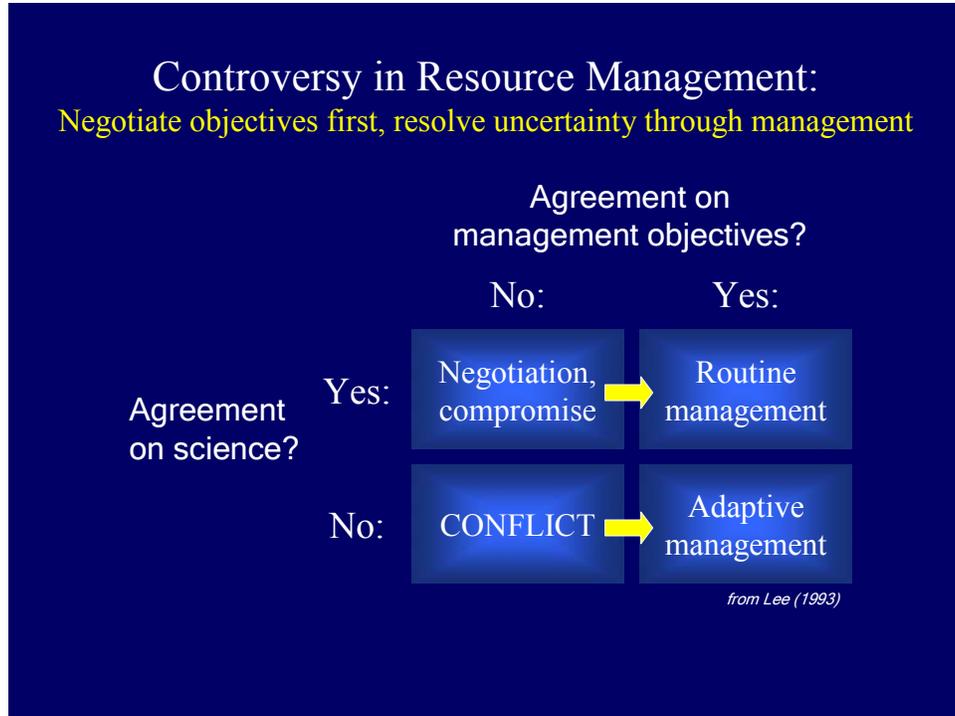


Figure 4 Controversy matrix in Resource Management (from Lee 1993)

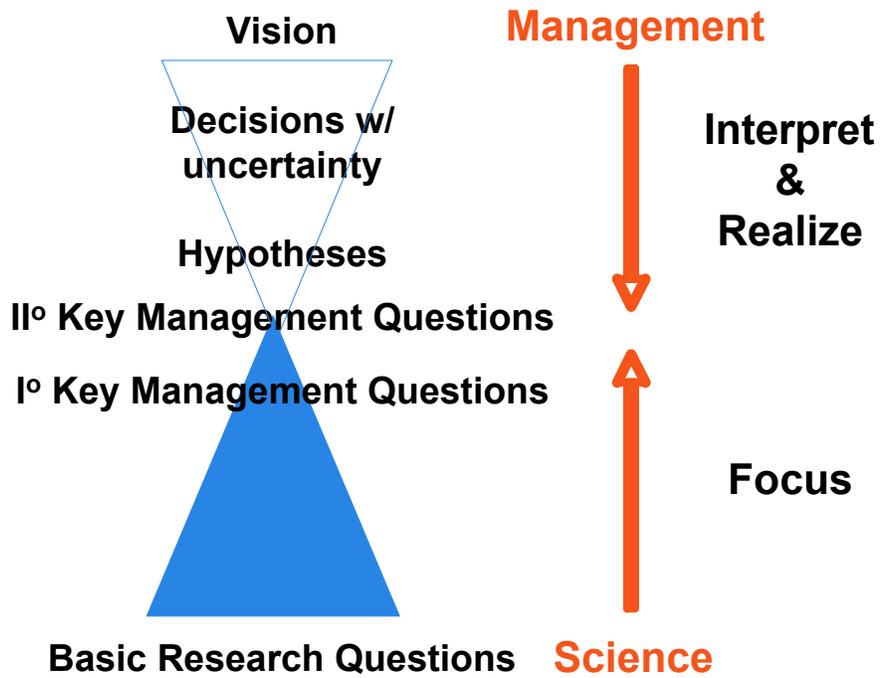


Figure 5 Key Management Questions (KMQs) help focus science to realize the management vision set by goals and objectives. Secondary (IIo) KMQs are specific enough to suggest testable hypotheses that directly inform management decisions (with inherent uncertainty). Based on Pavlik and O’Leary (2002)

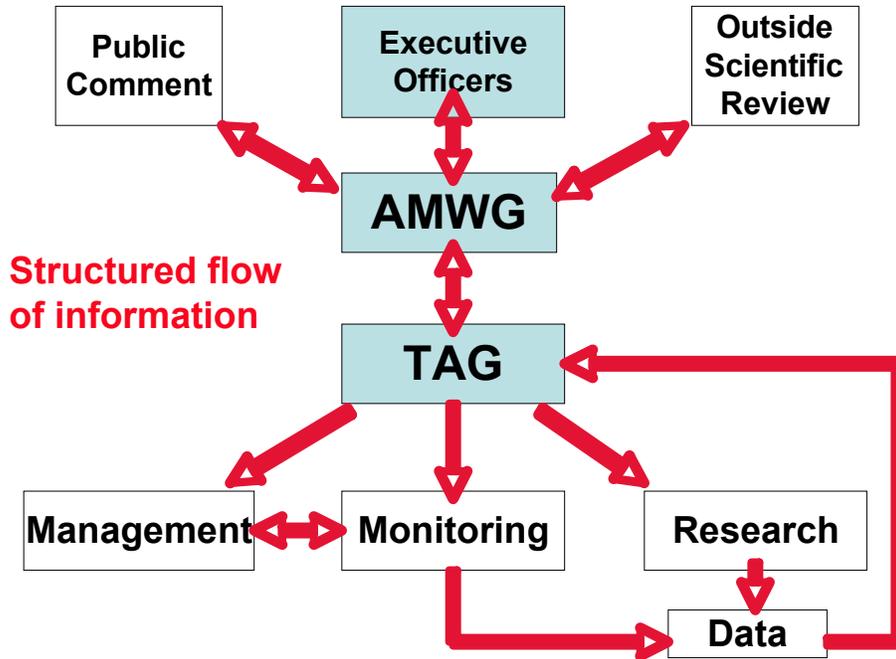


Figure 6 Information flow during adaptive management

The member participants (green boxes) include the Adaptive Management Working Group (AMWG) and Technical Advisory Group (TAG). Executive officers of government agencies and other stakeholders get information through their representatives on the AMWG. The TAG directly oversees the activities of management, monitoring and research which generate data for decision-making by the AMWG. Other inputs from the public and outside reviewers enter the flow through the AMWG. From Pavlik et al. 2002

**Appendices:**

Appendix A San Diego Multiple Species Conservation Program Covered Rare Plants: Summary of Surveys and Monitoring Across Jurisdictions

Appendix B Assessment of Current Monitoring Data for Detecting Change (The Success of the MSCP)

Appendix C Methodology for Collecting and Recording Voucher Specimens

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**Appendix A San Diego Multiple Species Conservation Program Covered Plants: Summary of Surveys and Monitoring Across Jurisdictions**

MONITORING PROGRAM (SPECIES)	PRIORITY TABLE 5-1 & SDSU <sup>1</sup>	MONITORING LOCATION	RESPONSIBLE AGENCY	METHOD <sup>2</sup>	YEAR
<i>Acanthomintha ilicifolia</i> San Diego thornmint (narrow endemic)	Table 5-1 Second  SDSU 1	4SRanch(LHodges) SantaFe Valley P2 South Poway/Sycamore Cyn P13 McGinty Mtn P17 Jamul Mtns West P30 Sabre Springs/Poway El Capitan Alpine Otay Lakes P30? Asphalt Inc <b>Black Mtn Ranch</b> <sup>3</sup> <b>Mission Trails Regional Park</b> <b>Penasquitos Cyn</b> <b>HollenbeckR/Rancho Jamul</b>	County County TNC County (pvt Otay Resort) Cities San Diego & Poway County County (BCLT) City of San Diego County (private) City of San Diego City of San Diego City of San Diego County/DFG	S(notfound) C S,C(FWS)  C  C C C C (trans)	01 05 05  00, 01, 02, 03, 04, 05  ~2004 (BCLT comm) 01, 02, 03, 04  00, 01, 02, 03, 04, 05 01, 02, 03, 04, 05 00, 01, 02, 03, 04, 05 01
<i>Agave shawii</i> ssp. <i>shawii</i> Shaw's agave (narrow endemic)	Table 5-1 No Monitoring Required <sup>4</sup>  SDSU 2	Verified, unspecified location Verified, unspecified location (Ogden Table 2-1)	City of Imperial Beach City of San Diego		
<i>Ambrosia pumila</i> San Diego ambrosia (narrow endemic)	Table 5-1 Second  SDSU 1	Santee Mission Trails P16 (site P26 was included here, but later ID showed the plant was a more common ambrosia) <b>Site 49</b> <b>Par Four</b> <b>Sweetwater R/Steele Cyn Br Site34</b>	Cities of Santee & San Diego  private USFWS SDNWR USFWS SDNWR	Plots  C (GPS) C (GPS)	99, 00, 01, 03  03, 05 03, 05
<i>Aphanisma blitoides</i> Aphanisma		No naturally occurring populations in the MSCP (CBI 2001)			

<i>Arctostaphylos glandulosa</i> ssp. <i>crassifolia</i> Del Mar manzanita	Table 5-1 Third SDSU 1	Del Mar Heights (Crest Cyn) P3	City of San Diego	C	02
		San Dieguito River Bluffs P5	City of San Diego	C	
		Torrey Pines State Park Extension P6	State Parks		
		Torrey Pines State Park P7	State Parks		
<i>Arctostaphylos otayensis</i> Otay manzanita	Table 5-1 Second  SDSU 2	Carmel Mtn P8	City of San Diego	C	02
		Del Mar Mesa P10	City of San Diego	C	
		Los Penasquitos Cyn P12	City of San Diego	C	02
		Verified, unspecified location (Ogden Table 2-1) Otay Mtn	County/BLM/DFG/FWS		
<i>Astragalus tener</i> var. <i>titi</i> Coastal dunes milkvetch	Extirpated	Rancho Jamul			
		San Miguel Mtn			
<i>Baccharis vannessae</i> Encinitas baccharis (narrow endemic)	Table 5-1 Third  SDSU 1	Unverified (Ogden Table 2-1)	City of Coronado		
		4S Ranch/Rancho Cielo P1	County	C	05
<i>Berberis nevinii</i> Nevin's barberry		Poway	City of Poway		
		Iron Mtn	City of Poway		
<i>Brodiaea filifolia</i> Thread-leaved brodiaea (vernal pools)	Extirpated?	Verified, unspecified locations (Ogden Table 2-1)	County		
		<b>4S Ranch South</b>	County	S	00, 01, 02, 03, 05
<i>Brodiaea orcuttii</i> Orcutt's brodiaea	Table 5-1 Second	Carmel Mtn P9	City of San Diego	S	01
		Del Mar Mesa P11	City of San Diego	C	01, 02, 03
	SDSU 3	East Otay Mesa P32	County (private)		
		Cedar Cyn P33	BLM		
		<b>Nobel Drive</b>	City of San Diego	C	01, 02, 03, 05
		<b>Carrol Cyn</b>	City of San Diego	Plots	01, 02, 03, 05
		<b>General Dynamics</b>	City of San Diego	Plots	01, 02, 03, 05
<b>Otay Lakes So/Otay Mtn</b>	County	S	01		

<i>Calamagrostis densa</i> (lumped with <i>Calamagrostis koelerioides</i> Hickman et al 1993) Dense reed grass	Table 5-1 NA	Verified, unspecified location Verified, unspecified location (Ogden Table 2-1)	City of Poway County		
<i>Calochortus dunnii</i> Dunn's mariposa lily	Table 5-1 Third  SDSU 2	Verified, unspecified location (Ogden Table 2-1) <b>San Miguel Las Montanas Jamul Mtns Otay Mtn</b>	County  USFWS SDNWR USFWS SDNWR Unknown BLM	P/A	03, 05
<i>Caulanthus heterophyllus</i> var. <i>heterophyllus</i> (lumped with <i>Caulanthus stenocarpus</i> Hickman et al 1993) Slender-pod jewelflower	Table 5-1 No Monitoring Required	Verified, unspecified location Verified, unspecified location Verified, unspecified location Unverified (Ogden Table 2-1) <b>San Vincente (Foster Cyn)</b>	City of Poway City of San Diego County Santee  County	    S	    01
<i>Ceanothus cyaneus</i> Lakeside ceanothus (narrow endemic)	Table 5-1 Second  SDSU 2	Barona Valley-Wildcat Cyn Ramona El Cajon Mtn Crest-Harbison Cyn <b>San Vincente (Foster Cyn)</b>	County County County County County	    C	    01, 03
<i>Ceanothus verrucosus</i> Wart-stemmed ceanothus	Table 5-1 First  SDSU 3	Spooner's Mesa Carmel Mtn Crest Cyn Del Mar Highlands Santa Fe Valley	County City of San Diego City of San Diego City of San Diego County	S S S S	01 01 01 01, 04, 05
<i>Cordylanthus maritimus</i> ssp. <i>maritimus</i> Salt marsh birds-beak	Table 5-1 First  SDSU 2	Sweetwater River Mouth and Vicinity P20 South San Diego Bay Wetlands P21 Tijuana River Estuary and Vicinity P22	USFWS South Bay Refuge  USFWS South Bay Refuge USFWS South Bay Refuge	C  C C	?  ? ?
<i>Cordylanthus orcuttianus</i> Orcutt's birds-beak	Table 5-1 First  SDSU 1	Goat Cyn/Spooner's Mesa P23 Otay River Valley	County City of San Diego	Plots	01, 02, 03, 04, 05

<i>Cylindropuntia californica</i> var. <i>californica</i> ( <i>Opuntia parryi</i> var. <i>serpentine</i> ) Snake cholla	Table 5-1 Third	Poggi Cyn P24 Spring Cyn P26 Lower Salt Creek P31	City of Chula Vista City of San Diego City of Chula Vista	C, P/A	02, 05
	SDSU 2	Border Field State Park Sweetwater Marsh Point Loma <b>Otay Mesa</b> <b>Balboa Park</b> <b>upstream of Steele Cyn Bridge</b> <b>So of Steele Cyn Bridge</b> <b>Steele Cyn Ck E of Millar Ranch Rd</b>	State Parks USFWS South Bay Refuge NPS & City of San Diego City of San Diego City of San Diego USFWS SDNWR USFWS SDNWR USFWS SDNWR	C, P/A C S C C	02, 05 02 05 05 05
<i>Cupressus forbesii</i> Tecate cypress	Table 5-1 Third	Verified, unspecified location (Ogden Table 2-1) <b>Otay Lakes So</b>	County		
	SDSU 1	<b>Otay Mtn</b> <b>Otay Mtn Village 15 parcel</b>	County BLM USFWS	S S	01 06
<i>Deinandra conjugens</i> ( <i>Hemizonia conjugens</i> ) (narrow endemic)	Table 5-1 First	San Miguel Mtn. P19 Poggi Cyn. P24 Wolf Cyn. P27	USFWS SDNWR City of Chula Vista City of Chula Vista City of Chula Vista	Plots	03, 05
	SDSU 1	Otay River West P28 Proctor Valley P29 <b>Trimark</b> <b>Jamacha Rd</b>	USFWS/City of San Diego USFWS SDNWR USFWS SDNWR	BeltTrans S (GPS) S (GPS)	03, 04, 05 03, 04, 05 05
<i>Dudleya blochmaniae</i> ssp. <i>brevifolia</i> Short-leaved Dudleya (narrow endemic)	Table 5-1 First	Del Mar Heights/Crest Cyn P3 Torrey Pines State Park Extension P6 Torrey Pines State Park P7	City of San Diego State Parks State Parks	C	01, 02, 03, 04,05
	SDSU 1	Carmel Mtn P8 <b>Skeleton Cyn</b>	City of San Diego City of San Diego	GPS bdry Plots C	03 (City, for S Parks) 99, 00, 01, 02, 03, 04,05 01, 02, 03, 04

<i>Dudleya variegata</i> Variegated Dudleya (narrow endemic)	Table 5-1 First	Sycamore Cyn/East Elliot/Fanita P15 Otay River West P28	Cities of SanDiego & Santee Cities of Chula Vista & San Diego & County	C	04
	SDSU 2	Lower Salt Creek P31	City of Chula Vista	C	05
		Marron Valley P34	City of San Diego		
		Proctor Valley	County/others?		
		Otay Lakes	City of San Diego	Belt trans	01, 02, 03, 04, 05
		<b>Margerum Ave</b>	City of San Diego	C	01, 02, 03, 04
		<b>Mercy Rd</b>	City of San Diego	C	01, 02, 03
		<b>Mission Trails Regional Park</b>	City of San Diego	C	01, 02, 03, 04, 05
		<b>Spring Cyn</b>	City of San Diego	C	01, 02, 03, 04, 05
		<b>Black Mtn Ranch</b>	City of San Diego	C	01, 02, 03
<b>4S Ranch South</b>	County	C,S	01, 05		
<b>Santa Fe Valley</b>	County	C	01,05		
<b>Lusardi</b>	County	C, Plots	01, 05		
<b>SwterRes</b> SanMigRanch P18-DV1	USFWS SDNWR	Plots	02, 05		
<b>SwterRes</b> SanMigRanch P18-DV2	USFWS SDNWR	Plots	02, 05		
<b>SwterRes</b> SanMigRanch P18-DV3	USFWS SDNWR	Plots	02		
<b>SwterRes</b> SanMigRanch P18-DV4	USFWS SDNWR	Plots	02		
<b>SwterRes</b> SanMigRanch P18-DV5	USFWS SDNWR	Plots	03, 05		
<i>Dudleya viscida</i> Sticky Dudleya	Table 5-1 NA	Verified, unspecified location (Ogden Table 2-1)	County		
	SDSU 2				

<p><i>Ericameria palmeri</i> ssp. <i>palmeri</i> Palmer's ericameria</p>	<p>Table 5-1 Third No Monitoring Required</p> <p>SDSU 2</p>	<p>Verified, unspecified location Verified, unspecified location Verified, unspecified location (Ogden Table 2-1) <b>Dehesa Rd. Triangle Parcel Site 6</b> <b>Jamacha Blvd. Site 3</b> <b>Las Montanas Site 4</b> <b>Mesa Site 2</b> <b>Revegetation Site Site 8</b> <b>South of The Mesa Site 7</b> <b>Steele Cyn Ck Site 5</b> <b>Sweetwater R Willow Glen Rd Site 1</b></p>	<p>City of Poway City of San Diego County</p> <p>USFWS SDNWR USFWS SDNWR USFWS SDNWR USFWS SDNWR USFWS SDNWR USFWS SDNWR USFWS SDNWR USFWS SDNWR</p>	<p>C C P/A P/A P/A C C</p>	<p>02 02 02 02 02, 05 03 03</p>
<p><i>Eryngium aristulatum</i> var. <i>parishii</i> San Diego button celery (vernal pool)</p>	<p>Table 5-1 NA</p> <p>SDSU 2</p>	<p>Otay River Valley Otay Lakes Proctor Valley Del Mar Mesa Tierrasanta Citywide</p>	<p>County &amp; City of San Diego City of San Diego County/CitySD/USFWS/pvt City of San Diego City of San Diego City of San Diego</p>	<p>S (+cover) S (+cover) S (+cover) S (+cover)</p>	<p>03 03 03 03</p>
<p><i>Erysimum ammophilum</i> Coast wallflower</p>	<p>Table 5-1 NA</p>				
<p><i>Ferocactus viridescens</i> var. <i>viridiscens</i> San Diego barrel cactus</p>	<p>Table 5-1 Third</p> <p>SDSU 3</p>	<p>Verified, unspecified locations (Ogden Table 2-1)</p> <p><b>Lusardi Creek</b> <b>Jamul Mtns/Otay North</b> <b>Otay Lakes</b> <b>4S Ranch South</b> <b>Santa Fe Valley</b> <b>Otay Lakes South/Otay Mtns</b> <b>"V" Parcel</b> <b>Inverted L Parcel</b> <b>San Miguel Ranch</b></p>	<p>Cities of Chula Vista, Del Mar, La Mesa, Lemon Grove, National City, Poway, San Diego, Santee, County County County County/City of San Diego County County County County USFWS SDNWR USFWS SDNWR USFWS SDNWR</p>	<p>S S S, C S, C S C</p>	<p>01 01 01 01, 05 01 01</p>

<i>Lepechinia cardiophylla</i> Heart-leaved pitcher sage	Table 5-1 Second  SDSU 2	Iron Mtn	City of Poway & County		
<i>Lepechinia ganderi</i> Gander's pitcher sage	Table 5-1 Third  SDSU 2	Verified, unspecified locations (Ogden Table 2-1) Otay Mtn San Miguel Mtn	County  BLM USFWS SDNWR	P/A	05
<i>Lessingia filaginifolia</i> var. <i>linifolia</i> ( <i>Corethrogyne filaginifolia</i> var. <i>linifolia</i> ) (lumped with <i>L. filaginifolia</i> var. <i>filaginifolia</i> Hickman et al 1993) Del Mar sand aster	Table 5-1 Second  SDSU	SanDieguito RBluffs/OvrkPk/ToHi P4 Torrey Pines State Park P7 Del Mar Mesa P10 Del Mar Highlands Carmel Mtn	City of San Diego State Parks City of San Diego City of San Diego City of San Diego	C S S C	01, 02, 03, 05 01 01 01, 02, 03, 05
<i>Lotus nuttallianus</i> Nuttall's lotus	Table 5-1 First  SDSU 1	Tijuana River Estuary and Vicinity P22 D Street fill Border Field State Park <b>Mariners Point Site 4</b> <b>W No Mens Land Site 6</b> <b>Hospitality Point Site 2</b> <b>SD Riv Fld Cntrl CH/Rip Rap Site 3</b> <b>No Mens Land Site 1</b>	USFWS South Bay Refuge USFWS South Bay Refuge State Parks City of San Diego City of San Diego City of San Diego City of San Diego City of San Diego	P/A Line Intrcpt C C Line Intrcpt	02, 03, 04 03, 04, 05 01, 05 01, 02, 05 03, 04, 05
<i>Monardella hypoleuca</i> ssp. <i>lanata</i> Felt-leaved monardella	Table 5-1 Third  SDSU 3	Sequan Peak Iron Mtn McGinty <b>Gallant, Gamble &amp; Pyramid</b>	DFG ? County/DFG/USFWS/TNC County	S S	01 1982
<i>Monardella viminea</i> ( <i>Monardella linoides</i> ssp. <i>viminea</i> ) Willow monardella (narrow endemic)	Table 5-1 First  SDSU 2	Santee/Sycamore Cyn. P14 <b>Lopez Cyn</b> <b>Otay Lakes</b> <b>SycamoreCyn/Rancho Encantada</b> <b>Otay Lakes South/Otay Mtns</b>	County City of San Diego City of San Diego City of San Diego County/BLM/Cities	C C C C S	05 00, 01, 0 2 03, 04, 05 00, 01, 0 2 03, 04 00, 01, 0 2 03, 04, 05 01

<p><i>Monardella stoneana</i> (<i>Monardella linoidea</i> ssp. <i>viminea</i>) Monardella (new taxon @ CedarCyn &amp; Marron Valley) (narrow endemic)</p>	<p>Table 5-1 NA</p>	<p>Cedar Cyn P33 <b>Marron Valley</b></p>	<p>BLM City of San Diego</p>	<p>C</p>	<p>00, 01, 0 2 03, 04, 05</p>
<p><i>Muilla clevelandii</i> San Diego goldenstar</p>	<p>Table 5-1 Second  SDSU 2</p>	<p>Del Mar Mesa P11 Sycamore Cyn/East Elliot P15 East Otay Mesa P32 Northeast San Ysidro Mtns. P35 Otay Ranch P 4S Ranch Dehesa Proctor Valley/Jamul Mtns. Marron Valley <b>Otay Lakes</b> <b>Mission Trails Regional Park</b> <b>San Vicente (Foster Cyn)</b> <b>Otay Lakes South / Otay Mtns</b> <b>Inverted L Parcel</b> <b>San Miguel Ranch P18 (DV5)</b> <b>Trimark</b></p>	<p>City of San Diego City of San Diego County (private) County/DFG? City of Chula Vista County County (private?) County/DFG?/others? City of San Diego &amp; County City of San Diego City of San Diego County County/BLM USFWS SDNWR USFWS SDNWR USFWS SDNWR</p>	<p>C  S  Belt trans Belt trans C C S  Plots not found</p>	<p>01, 02, 03  01, 05  00, 04 01, 02, 04, 05 01, 02, 03 01, 03 01  03, 05 03, 05</p>
<p><i>Myosurus minimus</i> ssp. <i>apus</i> Little mouse tail</p>	<p>Table 5-1 NA</p>	<p>Verified, unspecified locations Verified, unspecified locations Unverified (Ogden Table 2-1) Citywide</p>	<p>City of San Diego County City of Chula Vista  City of San Diego</p>	<p>    S/Cvr Est</p>	<p>    03</p>
<p><i>Navarretia fossalis</i> Prostrate navarretia (vernal pool)</p>	<p>Table 5-1 NA  SDSU 1</p>	<p>Otay Mesa Citywide</p>	<p>City of San Diego City of San Diego</p>	<p>S/Cvr Est</p>	<p>03</p>

<i>Nolina interrata</i> Dehesa bear-grass	Table 5-1 Second  SDSU 1	Verified, unspecified locations <b>McGinty</b> <b>Doegnes Mexican Cyn</b> <b>Immenschue grassland</b> <b>McGinty Mtn</b> <b>Sycuan Peak &amp; ridgelines</b>	County County/USFWS/DFG/TNC USFWS SDNWR USFWS SDNWR USFWS SDNWR DFG	P/A  P/A	01, 05  05
<i>Packera ganderi</i> ( <i>Senecio ganderi</i> ) Gander's butterweed	Table 5-1 Second  SDSU 2	McGinty Mtn Sequan Peak El Cajon Mtn <b>McGinty Mtn</b>	USFWS SDNWR CDFG County County/USFWS/DFG/TNC	  S	  01
<i>Orcuttia californica</i> California Orcutt grass (vernal pool)	Table 5-1 NA  SDSU 1	Otay Mesa Citywide	County City of San Diego	Cvr Est	03
<i>Pinus torreyana</i> Torrey pine	Table 5-1 NA  SDSU 1	Torrey Pines State Reserve	State Parks		
<i>Pogogyne ambramsii</i> San Diego Mesa mint (vernal pool)	Table 5-1 NA  SDSU 2	Verified, unspecified locations Verified, unspecified locations (Ogden Table 2-1) Citywide	City of Santee County  City of San Diego	  S/Cvr Est	  03
<i>Pogogyne nudiuscula</i> Otay Mesa mint (vernal pool)	Table 5-1 NA  SDSU 1	Verified, unspecified locations Unverified (Ogden Table 2-1) Citywide	County City of Chula Vista  City of San Diego	  S/Cvr Est	  03
<i>Rosa minutifolia</i> Small-leaved rose	Table 5-1 Third  SDSU 1	Otay River Valley/West Otay Mesa P25 (planted population @ California Terraces)	City of San Diego (Private)		
<i>Satureja chandleri</i> San Miguel savory	Table 5-1 Second  SDSU 3	Verified, unspecified locations (Ogden Table 2-1) San Miguel Mtn Rancho Jamul (Jamul Mtns)	County  USFWS DFG/County (private)	  P/A	  05

<i>Solanum tenuilobatum</i> (lumped with <i>Solanium xanti</i> Hickman et al 1993)	Table 5-1 Second No Monitoring Required  SDSU NA	Unverified Unverified Unverified Verified, unspecified locations (Ogden Table 2-1) Otay Mtn	City of Poway City of San Diego City of Santee County  BLM		
<i>Tetracoccus dioicus</i> Perry's tetracoccus	Table 5-1 Second  SDSU 3	Unverified Verified, unspecified locations (Ogden Table 2-1) <b>Gallant, Gamble &amp; Pyramid</b> <b>Verizon Wireless Pala Rd</b> <b>Forsyth Lot Split</b> <b>Dehesa Valley</b> <b>Sequan Peak</b> <b>McGinty Mtn</b> <b>Ysidro Mtns</b>	City of Poway County  County County County USFWS? DFG TNC (County, DFG, USFWS) USFWS?	S S S S? S? P/A S?	1982 1982 1982   01, 05
<b>Taxa considered but not included in monitoring program</b>					
<i>Astragalus deanei</i> Dean's milkvetch	Table 5-1 NA	Unverified (Ogden Table 2-1)	City of Coronado		
<i>Chorizanthe orcuttiana</i> Orcutt's spineflower	Table 5-1 NA	Point Loma	NPS/DOD		
<i>Deinandra floribunda</i> ( <i>Hemizonia floribunda</i> )	Table 5-1 NA				
<i>Fremontodendron mexicanum</i> Mexican flannelbush	Table 5-1 NA				
<i>Githopsis diffusa</i> spp. <i>filicaulis</i> Mission Cyn blue-cup	Table 5-1 NA				

<sup>1</sup> Priority rankings from Ogden 1996, and Regan et al 2006

<sup>2</sup>Methods:

C = census, total count or estimate of the number of individuals in the occurrence, either using GPS or not

S = survey, check site for the presence of the taxon

P/A = Presence/Absence, check site to see whether taxon is present, or absent

Belt trans = quantitatively sampled with a belt transect methodology

Plots = quantitatively sampled with a plot-based sample design

GPS = occurrence boundary or patch boundaries within the occurrence mapped with GPS

NA = Monitoring not required in 1996 Plan (Ogden 1996)

<sup>3</sup>Sites in BOLD print are from various agency files, reports and databases, including the City of San Diego, San Diego County, USFWS Carlsbad Ecological Services, USFWS San Diego National Wildlife Refuge, USFWS San Diego South Bay Refuges.

<sup>4</sup> MSCP Plans do not call for monitoring of several covered plant species

Sources of information:

Conservation Biology Institute. 2001. Status summary of biological monitoring plans for the Multiple Species Conservation Program (MSCP). Technical report prepared for City of San Diego, and California Dept. of Fish and Game, San Diego, California. 40 pps.

Hickman, James C. ed. 1993. The Jepson Manual Higher Plants of California. University of California Press, Berkeley and Los Angeles, California. 1400 pps.

Ogden Environmental and Energy Services Co. Inc. 1996. Biological Monitoring Plan for the Multiple Species Conservation Program. Technical Report prepared for City of San Diego, California Dept of Fish and Game, and U.S. Fish and Wildlife Service, Carlsbad, California.

Regan, H. Lauren Hierl, Dr. Janet Franklin, Dr. Doug Deutschman. 2006. Grouping and Prioritizing the MSCP Covered Species. San Diego State University, San Diego, CA.

## **Appendix B Assessment of Current Monitoring Data for Detecting Change (the Success of the MSCP)**

An essential component of population monitoring is the sampling design used to detect the effect of management or the change in status in populations of concern. The goal of a sampling design is to obtain a level of data precision that allows the efficient (in resources) and repeatable (over time and investigators) detection of change. There are seven primary decisions that are part of developing a sampling design for a population, species or habitat (Sutter 2006). These are:

- Understanding the biology/ecology of the species or ecological system and how it influences sampling and detecting change.
- Identifying the target population, e.g. the extent of the population to which the biological and statistical inferences from the monitoring data will be made.
- Selecting the appropriate sampling unit and sampling unit size and shape.
- Positioning of the sampling unit in the target population.
- Selecting the temporal duration of the sampling unit, e.g. are the sampling units permanent or temporary.
- Determining the number of sampling units needed to meet a specified level of precision.
- Selecting an appropriate frequency of sampling

These sampling design decisions are used to organize the proposed monitoring protocols for selected species.

We analyzed several long-term datasets from the MSCP to assess their ability to detect changes in the underlying population or management unit (City of San Diego MSCP Program unpublished data). The specific assessments for *Ambrosia* (*Ambrosia pumila*), *Variegated Dudleya* (*Dudleya variegata*) and *Short-leaved Dudleya* (*Dudleya blochmaniae* ssp. *brevifolia*) are below. In summary, the datasets we analyzed could statistically detect between a 34 to 400 percent change in population abundance, with most datasets being inadequate to assess management effects or detect declines that might lead to the extirpation of the population. The general reasons for the poor ability to detect change are several:

- A highly variable (clumped, gradients) spatial distribution of the individuals within populations or management units. The more highly variable the distribution of individuals in the population, the more difficult it is to obtain precise estimates of change. Highly variable data can be identified when sampling units contain lots of zeros (no individuals in the sampling units) or a wide range of counts. There are many ways to reduce this variability through an efficient sampling design.

- Inappropriate delineation of the target population, with sampling boundaries that included large areas with no or few individuals or highly variable numbers of individuals.
- A sampling method that does not adequately incorporate the dormancy/detectability of individuals.
- Inappropriate sampling unit size and shape. This one component of sampling design can improve the precision of the data and the detection of change.
- Low sample sizes. The larger the sample size, the better the precision of the data. But larger sample sizes may also require more resources to sample. The objective of a sampling design is to obtain a balance between sample size and sampling efficiency.

It was also noted that there are substantial non-sampling errors in the datasets. These are errors caused by the investigators and include non-random placement of sampling units, unrecorded data, conflicting data for the same year and unrecorded sampling designs. An assumption of all statistical analyses is that non-sampling errors do not exist.

The following are assessments of specific datasets from the MSCP Rare Plant Monitoring Program, City of San Diego, Planning Department, Multiple Species Conservation Program Division. The data was provided to us by City staff and details about the sampling design were obtained from the MSCP Rare Plant Monitoring Field Methods Manual (City of San Diego 2005) and personal communication. In all cases, the precision of the data was assessed by visually comparing 90% confidence intervals. In a few cases, we also estimated the sample size needed to meet a specific sampling objective and used the sample size equations in Elzinga et al (2001). Sample size equations are based on data from the population to obtain a measure of variability (standard deviation) and contain the assumptions that the data was randomly collected, normally distributed, and independent. There are several types of sample size equations depending on three factors: 1) whether the data will be analyzed by confidence intervals or statistical tests, 2) whether the data comes from permanent or temporary sampling units and 3) whether one is estimating a mean or total population size or a proportion.

### **Short-leaved *Dudleya* (*Dudleya blochmaniae* ssp. *brevifolia*) at Carmel Mountain, Subpopulation 3**

This herbaceous perennial species was sampled using 1 square meter quadrats placed along 11 randomly placed temporary transects spanning the population. Quadrats were systematically placed along each transect at 2 meter intervals for a total of 3 or 4 quadrats per transect. All adult flowering and non-flowering plants were counted in each quadrat. Data were collected from 1999 to 2005, but only data from 2000 to 2005 were analyzed.

Figure B1 shows the mean number of plants per quadrat. The data show that this species is variable over space (illustrated by the 90% confidence intervals) and time (the variable mean number of plants per quadrat). There appears to be a pattern in the data, with years with high numbers of plants having similar abundances, while years that have low number of plants are also similar. The pattern could be a response to weather, especially rainfall, but may be related to other environmental, topographic or demographic factors. The data have a relatively good level of precision, with the 90% confidence levels ranging from 34 to 48% of the mean. Using a sample size equation for temporary plots assessed by confidence intervals (sample size equation 1 in Elzinga et al 2001), 95 square meter quadrats are needed to detect a 30% change across all years. Larger sample sizes are needed to detect a 30% change for the years with high number of individuals (sample sizes ranging from 57 to 95 quadrats), while smaller sample sizes are needed for years with low number of individuals (ranging from 52 to 66). The sample size for estimating the difference between two years with temporary quadrats using a statistical test (sample size equation 2 in Elzinga et al 2001) is even greater, with around 370 quadrats needed to detect a 30% change across all years.

From this analysis, it is recommended that:

- the sampling design be changed to permanent transects, with another assessment of whether numerous 1 meter square plots would provide greater precision.

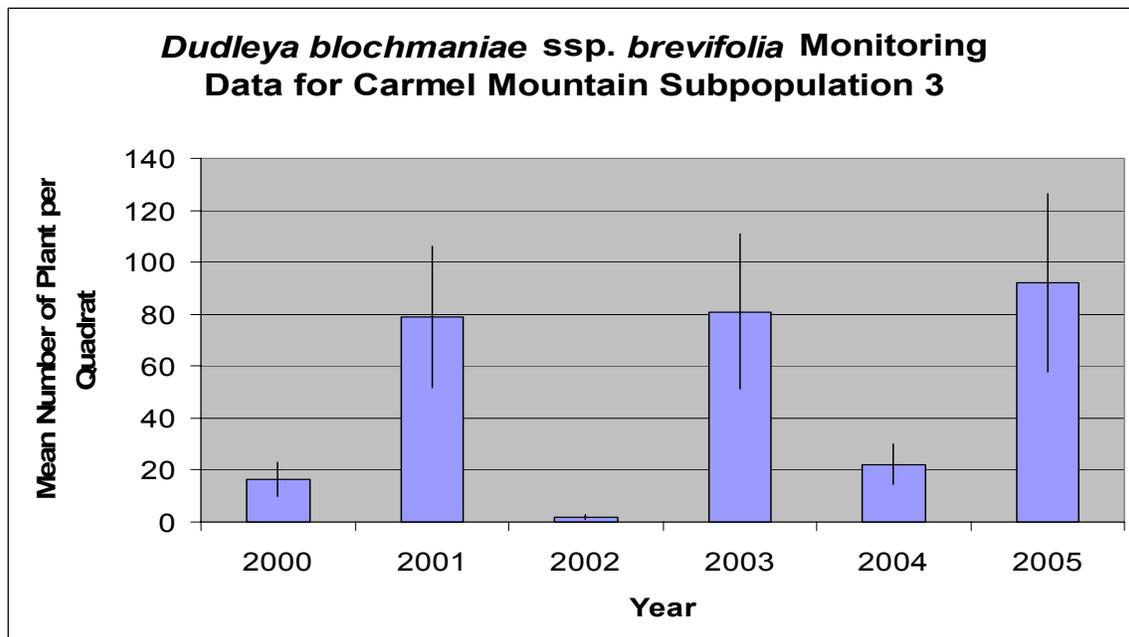


Figure B1 *Dudleya brevifolia* ssp. *brevifolia* monitoring data for Carmel Mountain subpopulation 3.

### Variegated *Dudleya* (*Dudleya variegata*) at Otay Lakes

Sixteen randomly placed 1 meter wide belt transects of varying lengths were used to sample the population of this herbaceous perennial. Belt transects are a logical choice for populations that have distributions that are clumped and/or have internal gradients, since long, narrow quadrats obtain more precise estimates of populations (Elzinga et al. 2001). Data were collected in 2003, 2004 and 2005 and the total number of plants were counted in each belt transect.

The data comparing the changes in the number of individuals in each belt transect, between 2003 and 2005, is shown in Figure B2. Eight of the 16 transects showed increases over the two year period, some with significant increases. Four transects had declines. Four transects did not record any individuals in the two years analyzed.

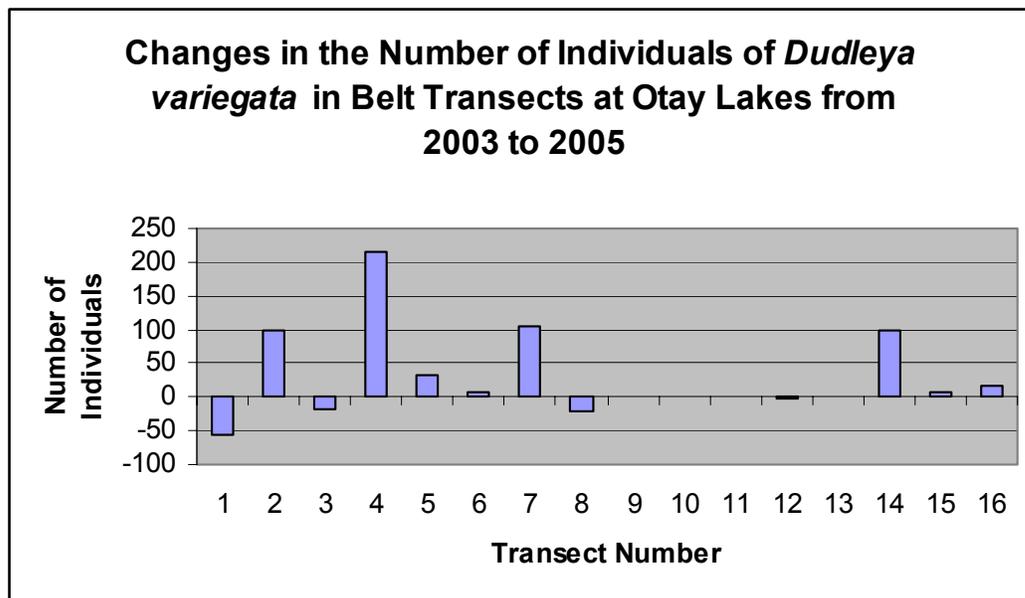


Figure B2 Changes in the number of individuals of *Dudleya variegata* in belt transects at Otay Lakes from 2003 to 2005.

Since the belt transects were permanent, the appropriate way to analyze the data was to look at the precision of the data using the difference between the 2003 and 2005 values. The mean difference of the count per belt transect was 30, with the 90% confidence intervals around the mean being  $\pm 29$ . Thus the current sampling design is barely able to detect an increase in the population between 2003 and 2005. Thus, while the mean suggests an increase in the population, the sampling design could not statistically detect whether the population was increasing or decreasing.

From this analysis, it is recommended that:

- The target population be redefined (circumscribed) to eliminate areas that do not have the target species.
- Additional belt transects be added to strengthen the ability to detect changes over time. This data will allow for the development of a monitoring objective that states an acceptable level of precision.

### **San Diego ambrosia (*Ambrosia pumila*) at Mission Trails Regional Park**

San Diego ambrosia, a perennial herb, occurs in several locations within Mission Trails Regional Park, with the largest population adjacent to the Kumeyaay Lake Campground on the Park's northwest side (City of San Diego 2005). This population is also one of the largest for the species in the MSCP. Monitoring of this population began in 2000. Thirteen transects were positioned in the population with the explicit intent to detect changes in the core population area and capture the variability caused by the clumped distribution of the plants and the environment gradient from the stream to the uplands. A total of 334 one meter square quadrats were sequentially located along each transect; in total sampling approximately 5% of the population. The population was monitored in 2000, 2001 and 2003.

While the data were collected in one meter square sampling units (N=334), the correct way to analyze this data is by transects (N=13). The reason for this is that the positioning of the individual one meter square plots, located adjacent to one another along a transect, violates the statistical assumption that the sampling units are independent. This is especially true for species that are rhizomatous or spreading, with plants in one square meter quadrat influencing the number of plants in adjacent square meter quadrats.

The data were analyzed in several ways to assess its ability to detect changes in the population.

The first analysis compared the transect data from 2001 and 2003, the two years when all 13 transects were sampled. Since these were permanent transects, the analysis assesses the change in the number of plants between sampling periods. The 90% confidence intervals around the mean change in the number of plants per transect was 4 times the mean (35 +/- 142). Thus, while the mean change was positive, the wide confidence intervals show that the change was not different than zero. Clearly the data is highly variable. Seven of the 13 transects had increases in the number of plants, with one increasing by 814 plants. Six of the 13 transects decreased in the number of plants, with one decreasing by 478. This variability could be caused by dramatic changes in the abundance of the species from year to year, but this variability suggests that there could also be a significant non-sampling error caused by not sampling the same places from year

to year. If this non-sampling error is present, then it will also influence the other two analyses.

The second analysis took the 2001 and 2003 transect data and analyzed them as if they were temporary sampling units, e.g. transects that were repositioned in the population in each sampling periods. Permanent sampling units are usually better at detecting change in populations that do not change much in abundance from year to year. Only when there is significant change in a population, from mortality or recruitment, do temporary sampling units start equaling the precision of permanent sampling units. The 90% confidence intervals were 46 and 48% of the mean for the 2001 and 2003 data, respectively. Using a sample size equation that allows as assessment of confidence intervals over time (#1 in Elzinga et al. 2001) suggests that 18 transects would detect a 50% change. The sample size equation for temporary plots using a statistical test to detect differences between means (sample size equation #2 in Elzinga et al. 2001), with an alpha of 0.10 and a beta of 0.10, suggests that 30 transects would be needed.

In the third analysis, the data were manipulated to test a different sampling method, systematic sampling with a random start. With this sampling method, data from the individual one meter square quadrats can be used. The data from 2001 were assembled by selecting a random start within the first three meters of each transect, then using the count data from every third quadrat. This data manipulation results in an N of 79. Since larger sample sizes usually yield greater precision, this method of sampling may result in a more precise estimate of population size. The data does reflect this, with the 90% confidence intervals being 20% of the mean. This sampling method could be further improved by redefining the target population to reduce the sampling of areas without plants.

From this analysis, it is recommended that:

- the sampling procedure be assessed for the possible non-sampling error of repositioning the permanent plots in different locations across sampling periods,
- a new sampling design be developed for this population, perhaps using systematic sampling with a random start or frequency sampling, and
- the target population be redefined to eliminate areas that do not have the target species.

## Appendix C Methodology for Collecting and Recording Voucher Specimens

### The Need for Voucher Specimens

At present, the SD Herbarium (the primary collection documenting plant diversity in San Diego County) at the San Diego Natural History Museum has very few voucher specimens for many of the sensitive plant taxa listed under the MSCP, and none from the exact sites currently being monitored. It is of the utmost importance that every taxon monitored be documented with an herbarium specimen that is deposited and accessioned in an accredited herbarium. Without proper specimen documentation, the presence or correct identity of these sensitive plant taxa may be in doubt. Lists and occurrences of taxa without proper specimen documentation are unverifiable and thus are out of the realm of science. For the vast majority of rare plant localities in San Diego County, no vouchers have been submitted so most of the occurrences have not been scientifically verified. There is a great need for vouchering protocols to be applied to monitored species in order to accurately document their occurrences. It should be noted that not only do these voucher specimens document the populations in the field, but they are also used extensively for many other types of studies such as morphological, anatomical, and ecological analyses. Plus, many herbarium specimens are currently being used for molecular studies involving various DNA techniques in order to better understand biological aspects of species such as taxonomic affinities and population genetics. We hope and encourage that all future work on sensitive plant taxa in San Diego County will endeavor to provide complete voucher specimen documentation.

### How to Collect and Press Plant Specimens

Here is some general guidance on how to collect and press museum-quality plant specimens. This information is the basic standard that is used at the SD Herbarium and many other herbaria have very similar guidelines. For a more detailed account of collecting, pressing, and drying plant specimens, and for recording appropriate label information such as locality and plant data see the San Diego Plant Atlas web site (<http://www.sdplantatlas.org>). Also, refer to Simpson, Michael G. (1997) *Plant Collecting and Documentation Field Notebook*, SDSU Herbarium Press, for an excellent explanation of plant collection techniques; as well as Ross, T.S. 1996. Herbarium specimens as documents: purposes and general collecting techniques. *Crossosoma* 22:3-39.

**Before You Collect:** It is legal to collect plants only with the permission of the owner of the property on which they are found. Government agencies that manage lands generally grant permits only to researchers working for an approved institution, such as a university, or to botanists conducting specific research projects. Private landowners are often willing to allow judicious

collecting if asked. Be aware that many “sensitive” species, i.e., those that are rare, threatened, or endangered may be protected by law and may require special permits. Make sure that you have all appropriate permits that are required for access and/or plant collecting before you conduct any collection activities. Do not collect illegally.

**Basic Information Needed:** The date the plant was collected and the location as exactly as possible including elevation. With today’s online resources and with the availability of hand-held GPS devices, collection localities should have exact geographic coordinates such as latitude/longitude or UTM values. Record anything that the specimen won't show, for example, the size of the plant, flower color, whether the plant is woody or not, etc. Note what kind of a place the plant was found, e.g., in gravel at stream edge, in shade under live oaks, in sidewalk crack outside Walmart. If you bring your plant to an herbarium, we will need all of this information in order to generate the specimen label. If you will be preparing your own labels, they must be printed on acid-free bond paper. For a more detailed account of how to record locality data please see the San Diego Plant Atlas web site (<http://www.sdplantatlas.org>). We recommend recording the field data for each specimen in your field notebook (including the collection number, and detailed information about the collecting location, surrounding vegetation, and characteristics of the plant itself). In this manner, the appropriate collection data is recorded in two different places (a private field book and on the newspaper where the specimen is pressed) and has a smaller chance of being lost before the specimen label is generated.

**Field Collecting:** Do not endanger the local population if there are only a few individuals present. In general, use the “1 to 20” rule of thumb: for every one specimen you collect, there should be at least 20 more present in the surrounding population. (For herbs, the rule applies to individual plants; for shrubs and trees, it applies to shoots removed.)

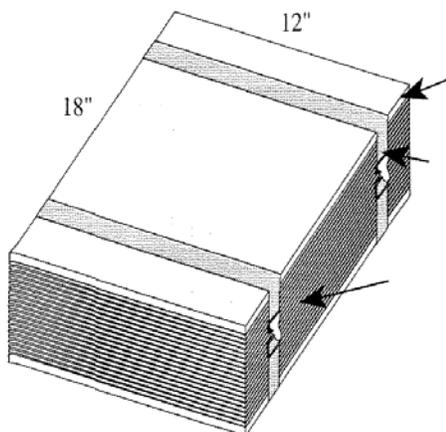
For herbs, dig up at least one whole plant to show roots that can help determine whether the plant is an annual, biennial, or perennial and identify the type of root (e.g., fibrous or tap) or underground stem (e.g., corm, bulb, rhizome, etc.). If the plant is small, take the whole thing, roots and all, or even several of them to make a decent voucher specimen. For shrubs, trees, or vines, clip one or more branches. If large, get a branch about 10 inches long, with leaves, flowers, and fruits, if possible.

The ideal plant specimen includes flowers (or other reproductive parts for ferns and non-vascular plants), fruit, leaves, and branches. Reproductive structures are often necessary to positively identify the plant, but it is not always possible to find flowers and fruit on the same plant at the same time. Do the best you can but do not mix together cuttings from different plants (i.e., don't take a branch from one plant and then take the fruits or flowers from another). Get enough of a sample to distribute over your 11x17 inch sheet in your plant press (e.g., a few branches of larger shrubs, or several small plants that can be distributed over the sheet).

For cacti and succulents, consult an herbarium on specific protocols regarding the preparation and processing of these plants. For the SD Herbarium, slice and press the flowers, but place the stems and fruits into a paper bag. Label the bag with the same collection number as the flowers and submit them to herbarium personnel for processing. Similarly, large cones cannot be pressed so they may be placed into a paper bag with the same collection number as the rest of the specimen.

**How to Press a Plant:** Place the specimen in a folded sheet of newspaper. Write the unique collection number, date, and collection locality on the upper outside edge of the newspaper, facing outwards. Arrange the plant so that all parts show, for example, don't get the flowers between layers of leaves. Clean up the specimen (e.g., shake off excess soil from the roots and pick off dead leaves, insects, etc.) and if necessary trim or bend into a "V", "N" or "M" shape to neatly fit inside the newspaper and press. Arrange the plants exactly as you want them to appear once they are mounted. Make sure leaves are spread out and not overlapping, that fruits and flowers are showing, and turn over a few leaves so that the underside of several can be seen. Remember, the voucher will need to be pressed and dried in such a way that all its parts can be studied after the specimen is mounted.

Place the specimens into a plant press. A basic plant press consists of two boards 12" by 18" (half-inch plywood or even thinner will do fine), plus two adjustable straps (or even ropes) and varying numbers of corrugated cardboard ventilators (see figure). Plants are pressed by placing each specimen inside one of the single sheets of folded newspapers, and separating each newspaper sheet with a cardboard ventilator (and blotters or paper towels can also be used to help absorb moisture) so you have an alternating stack of newspaper and cardboard. Place the stack between endboards and strap them tightly or place a heavy weight on top. Put the press where there is good air circulation--it is air, not heat that dries plants. Don't cook them.



#### Standard Plant Press

1/2" plywood endboards

Straps with buckles

Layers of cardboard ventilators

From: Simpson, M.G. 1997 *Plant Collecting and Documentation Field Notebook*. SDSU Herbarium Press.

Examine the plants daily and change blotters as needed. It may take days to weeks for the plants to dry completely. Do not put the plants or plant press into a microwave or conventional oven. If required, change the paper every few days to prevent molding, especially for fleshy or succulent plants. Remove plants from the stack when they are dry (stiff and no longer cool to the touch). For the health of those who must handle the dried plants and the specimens, please do not use chemicals of any kind on the plants (e.g., use no mothballs, insecticides etc.). You can kill insects in dried plant specimens by freezing them for three or four days, and keep them pest-free in a tightly-sealed plastic bag.

### **Mounting and Storing Vouchers**

Although we recommend submitting the dried, unmounted (in newspaper with basic collection data) specimens to a recognized and accredited herbarium so that they can be mounted and housed in a professional manner, here are some specifics in respect to the supplies needed for mounting and keeping museum-quality vouchers.

**Paper for Mounting:** Herbaria in the United States, and most other countries, use a standard size paper (11½ by 16½") for mounting plants. At the SD Herbarium, we use *University of California* type, a medium-weight acid-free buffered paper.

**Glue:** At the SD Herbarium, we use a neutral-pH formulation of PVA (polyvinyl acetate: a white glue like Elmer's) for mounting specimens. We dilute it with water for general mounting and use it full strength for specimens that need to be more firmly glued, such as a woody branch that only touches the sheet in a few spots.

**Sources of Herbarium Supplies:** Two sources of herbarium supplies are Herbarium Supply Co. (800-348-2388) and Pacific Papers (800-676-1151). Other archival quality supplies are available through University Products (800-628-1912 or [www.universityproducts.com](http://www.universityproducts.com)).

**Gluing the Specimen:** At the SD Herbarium, we usually use the "glass plate" method of mounting plants. A thin layer of glue is spread on an aluminum cookie sheet (traditionally a sheet of glass). If using white glue, some water can be stirred in to dilute it to the consistency you want.

The specimen is first arranged on the paper as it will be glued, and all necessary cleaning and trimming is done. Piece by piece the plant is placed into the glue, making sure all parts have touched down and picked up glue. It is then lifted and blotted on newspaper, and placed on the paper. A paper towel is gently

pressed against all parts of the plant to squeeze out and blot up excess glue and to push the plant against the paper.

A thin layer of glue is spread on the back of the label with a palette knife, and the label smoothed into place and blotted.

Another method of gluing is useful for tricky specimens (like wispy grasses, which may gloop together in glue) or recalcitrant parts (such as roots or fuzzy leaves, which often seem glue-repellant). The specimen is arranged on the paper and held in place with weights. Then, working from the roots upward, the weights are removed and glue painted gently on the under side of the plant with a palette knife, and then blotted. The weight is then replaced before moving on to another part of the specimen. The weights are removed before placing the specimen for drying.

**Allowing the Glue to Dry:** The specimen is covered with a sheet of waxed paper so the glue won't stick to anything else. A square of cardboard is placed over the label to hold it flat while it dries. Padding may be added to press down the flatter parts of the specimen if there are bulky parts like stems or fruits. A sheet of cardboard may be placed between specimens to distribute the weight. A board and a weight (we use a rock) top off the stack. The plants are left to dry overnight.

**Storing Specimens:** Although we suggest prompt deposition into a recognized and accredited herbarium, specimens that are well mounted using archival materials will last essentially forever, but *only* if protected from "agents of destruction" such as molds, light, and insects. They should be stored in a tightly-sealed box or cabinet. No pesticides need be used if no insects can get into this space.

Insects can be killed by freezing the specimens (after the plants are dried, but either before or after mounting) at a temperature of -10° F. for three days or longer, preferably in a freezer that is not self-defrosting (since these have cycles of warm temperatures). Specimens should be placed in a plastic bag first, and left in the bag until they reach room temperature after coming out of the freezer. Everything should be frozen before being placed in your storage space, and if an infestation is found, everything should be removed and frozen, and the space thoroughly cleaned before replacing the specimens.

**Appendix D A Practical Guide for Development of San Diego Multiple Species Conservation Program (MSCP) Rare Plant Monitoring and Management Plans**

**Table of Contents**

Steps in MSCP Monitoring and Management Plan Development  
Questionnaire for Monitoring and Management Planning  
Monitoring and Management Plan Template  
Management Unit Characterization Form

## Steps in MSCP Monitoring and Management Plan Development

### CHARACTERIZATION MODULE

- Identify any additional Adaptive Management Working Group members for this species – ie, experts who know the species and populations.
- Conduct background research to gather information on the species and populations (ecology, biology, maps, consult herbaria, identify jurisdictional responsibilities, experiments on this and related taxa, past monitoring results, past management, MSCP priorities).
- Identify the Management Units for the species:

A Management Unit is:

A practical unit that can be effectively managed as a whole.

The management unit is a grouping of individuals on the landscape that is ecologically distinct and functions independently of other groups. The management unit is sometimes, but not necessarily, equivalent to a biological population or sub-population.

- Characterize each management unit, based on field observations of attributes such as the number of plants, proportion reproductive, size of area occupied, vegetation composition, apparent threats, landscape context, past management (see Appendix D for Management Unit Characterization Form).
- Develop an ecological profile for the species using the background literature and expert knowledge; include uncertainties about life history or ecology that may need to be answered in order to develop conservation goals and management strategies.

### MANAGEMENT PLANNING MODLUE

- Articulate desired future conditions and goals and objectives, for the species and for the management units; in terms of Abundance, Extent, Resilience and Persistence, at both short and long time-frames.
- Identify threats that may prevent or slow progress toward the desired future conditions.
- Clearly articulate the Key Management Questions at both the species and management unit levels.
- Discuss management tools that may be effective in achieving the goals and objectives for each management unit.
- Identify the phase of management envisioned for the management unit (Protection, Restoration and Recovery, or Preservation).

- Determine what approach will be taken to management (Population Creation, Population Enhancement, or Maintenance of Habitat Quality).
- Determine which management regime will be applied to the unit (Experimental, Guided, Intensive Care or Quiescent).
- Write a clear management action plan and schedule for the management units, relate to conservation goals for the species across the MSCP.

#### MONITORING DESIGN MODULE

- Articulate the Key Management Question to be addressed with the monitoring.
- Identify the type of monitoring design appropriate to the situation (Effectiveness, Validation, Status).
- Assess previous monitoring.
- For effectiveness or validation monitoring, identify the sampling objective in terms of precision and power, time-frame, expected outcomes, response variables.
- Develop a sample design, using the seven-step process
- Design the appropriate databases for monitoring data collection, archival, analyses and progress reporting (include both qualitative or quantitative data and spatial databases, and metadata).
- List the evaluation process for the monitoring outcomes, including the vision for next steps and adaptation of the Plan based on monitoring outcomes.

#### SCHEDULE AND BUDGET

- Develop a schedule and budget for Monitoring and Management Plan implementation.

**Appendix D - Questionnaire for Monitoring and Management Planning**

**Species-level questions**

Ecological questions

What is the MSCP priority of the species?

What is the taxonomy and distribution of the species?

What is known about the biology and ecology of the species?

What biological and ecological questions need to be addressed for conservation - uncertainties?

(Note: if an uncertainty is posed, but there does not seem to be any need to address it in for purposes of management, mention it as an uncertainty, and then indicate why it does not need to be addressed in this conservation strategy.)

What are the desired ecological conditions for the species (short and long-term)?

**Identifying goals and objectives for the species**

GOALS	<i><b>SPECIES OBJECTIVES</b></i>	
	Short-term	Long-term
Abundance		
Extent		
Resilience		
Persistence		

Are there threats affecting several populations that roll up to threats for the species?

What are the key management questions for the species?

What are the basic management units making up this species in the MSCP?

Units:

Metapopulations

Populations

Management clusters/Management units

Sources: published papers, unpublished documents, expert knowledge, natural history information

**Population or Management unit-level questions**

Ecological questions

Priority within the MSCP – how important is this unit to persistence of the species?

Characterize the management unit –

Characterization of each Management Unit:

Describe

Map

Census

Habitat  
 Vegetation  
 Previous management  
 Threats  
 Vouchers

What biological and ecological questions need to be addressed for conservation - uncertainties?

What threats are decreasing the viability of the population?

What are the desired ecological conditions for the population (short and long-term)?

Identifying goals and objectives for the Management Unit

	<b>MANAGEMENT UNIT OBJECTIVES</b>	
<b>GOALS</b>	Short-term	Long-term
Abundance		
Extent		
Resilience		
Persistence		

What threats are keeping the desired ecological condition from being reached?

What are the key management questions for each population?

Are there threats at another population that can be addressed with experiments at this site?

Management questions

What phase of management is targeted for this management unit?

(Phases: Protection, Restoration and Recovery, Preservation)

What approach will be taken to management?

Approaches:

- Population creation
- Population enhancement
- Habitat quality maintenance

What management regimes will be applied?

Management regimes:

- Experimental
- Manipulated (managed)
- Intensive care
- Quiescent

What tools are available for management?

What management actions are proposed to maintain, enhance, or create/establish populations?

What policy needs to be considered?

Monitoring questions

What key management question is being addressed with this monitoring?

If status monitoring, what population or habitat attributes need to be evaluated?

What is the response variable – what outcome is expected?

What is the time-frame of this monitoring (short- or long-term)?

How will results be evaluated (what are the criteria that demonstrate success?)

Sample design – 7-step process

Database design

Schedule and budget

**Monitoring and Management Plan for: (species)  
Species Information**

**ECOLOGICAL CHARACTERIZATION**

Ecological profile  
 MSCP Species Priority  
 Taxonomy and Distribution  
 Biology and Ecology  
 Uncertainties

**MANAGEMENT PLANNING**

MSCP-Wide Conservation Goals

Desired Ecological Conditions for the Species (verbal description)

**Species-level Desired Ecological Conditions for \_\_\_\_\_**

SPECIES GOALS	<i><b>SPECIES OBJECTIVES</b></i>	
	Short-term	Long-term
Abundance		
Extent		
Resilience		
Persistence		

Threat assessment  
 Threats

Key Management Questions

Management tools

Identification of Management Units  
 Management Units – Table

Sources of Information:  
 List (eg. published papers, unpublished documents, expert knowledge, natural history information)

Attach publication copies and notes of conversations

**Monitoring and Management Plan for: (species)  
Management Unit (name)**

**ECOLOGICAL CHARACTERIZATION**

Ecological profile

Priority within the MSCP  
Management Unit Characterization  
Uncertainties

**MANAGEMENT PLANNING**

Management Unit Conservation Goals

Desired Ecological Conditions for the Unit (verbal description)

**Desired Ecological Conditions for Management Unit**

		<b><i>MANAGEMENT UNIT OBJECTIVES</i></b>	
<b>MGT UNIT GOALS</b>		Short-term	Long-term
Abundance			
Extent			
Resilience			
Persistence			

Threat assessment

Threats

Threats at another unit that may be addressed with experiments at this site

Key Management Questions

Key questions that need to be answered with monitoring

Management Planning

Tools

Management Phase (Protection, Restoration and Recovery, or Preservation).

Management Approach (Population Creation, Population Enhancement, or Maintenance of Habitat Quality).

Management Regime (Experimental, Guided, Intensive Care or Quiescent).

Policy Needs

Management Actions

## **MONITORING DESIGN**

Key Management Question to be addressed

Type of monitoring design (Effectiveness, Validation, Status).

Assessment of previous monitoring efforts

Sampling objective (precision or power – depending on whether it is a status or trend objective)

Response variable/Expected outcome

Time frame

Sample Design Decisions

- Target population (population making inference to)
- Biology - how it effects sampling units
- Sampling units - size and shape of sampling units
- Positioning of sampling units in the target population
- Permanent or temporary sampling units
- Number of sampling units
- Frequency of sampling

Database design

Data sheet design

Evaluation criteria and process

## **SCHEDULE AND BUDGET**

Timeline/Schedule

Budget

**Appendix D - Management Unit Characterization Form**

**Multiple Species Conservation Program (MSCP)  
Rare Plant Field Survey Form**

*Scientific Name:*

*Common Name:*

*Site Name:*

*Management Unit #:*

*Date:*

*Management Regime:*

*Surveyors and Affiliation/Agency:*

Species Found?

If not, why (if reason known or suspected)?

Total No. Individuals:

Population/Subpopulation Area:

**I. OBSERVATION AREA/MANAGEMENT UNIT LOCATION**

Accuracy of Coordinates/GPS Error: +/-

Observation Location: State Plane (feet) UTM

**II. GENERAL HABITAT DESCRIPTION AND THREATS ASSESSMENT**

Vegetation Community:

Landowner/Manager:

Incidental rare/sensitive plant or animal sightings on this date at this site:

Overall Site Quality:\*

Use Trudgen & Keighery Vegetation Condition Scale Descriptions (see form instructions)

Surrounding land use:

Disturbance history:

Disturbances and/or threats (be specific, include extent of disturbance or percent cover of disturbance if possible):

Management Recommendation/s:

### III. ASSOCIATED SPECIES

List dominant, subdominant and invasive species in/near target species observation area/management unit.  
*Form: Tree=T, Shrub=S, Herb/Graminoid=H; 'Cvr' = % cover of species*

### IV. SITE PHOTOMONITORING

Camera type:

Location [State Plane (ft)] Direction (facing) Height (Use Tripod) Camera Angle

File location/s:

Location [State Plane (ft)] Direction (facing) Height (Use Tripod) Camera Angle

File location/s:

Collections (if not collected previously)?

If yes:

Collection Number

Museum/Herbarium (*submit to SDNHM unless otherwise noted*)

### V. ADAPTIVE MANAGEMENT RECOMMENDATIONS/FIELD NOTES

Adaptive Management Experiment Recommendations:

Other Field Notes/Comments (continue on back if needed):

## Appendix E Monitoring and Management Plan Draft Example: Monitoring and Management Plan for *Ambrosia pumila*

### Species Information

#### I. ECOLOGICAL CHARACTERIZATION

##### Ecological profile

MSCP Species Priority

Regan et al At Risk Group 1, (Ogden Priority 2)  
(FE G1 S1.1 List 1B)

*Note: Global ranking does not take into account Mexico distributions*

##### A. Taxonomy and Distribution

San Diego ambrosia (*Ambrosia pumila*) is a perennial, rhizomatous member of the sunflower family (Asteraceae). It has a U.S. distribution in coastal San Diego County and western Riverside County (Hickman ed. 1993), ranging about 500 miles south to the dry lake bed of Lake Chapala, Baja, Mexico (Rebman pers obs). San Diego ambrosia has become more rare in the U.S. as land development has taken over habitat. Forty-nine U.S. populations were known from historic records, but there were 12 known populations in 2002, when the species was listed as endangered (USFWS 2002).

##### B. Biology/Ecology

San Diego ambrosia (*Ambrosia pumila*) is a perennial herb, reproducing mainly by vegetative resprouting from underground rhizomes. Although it produces flowers, it has not been known to produce seeds within the MSCP populations (USFWS 2002, K. Greer, C. Winchell pers comm.) Within the genus *Ambrosia*, there is a high prevalence of self-fertile and self-pollinated species with low genetic diversity within populations (USFWS 2002). Recent studies indicate that there is a high degree genetic of diversity within three sampled San Diego ambrosia populations, hinting that sexual reproduction must have occurred at times in the past (E. Friar, 2005) . Studies of genetic clonal structure (McGlaughlin and Friar 2006) indicate that multiple genets occur in each population, with genotypes spatially intermingled at scales of 0.25m<sup>2</sup> or less. No genotypes are shared among populations. Genet size is generally under 0.59m, and ramets appear small, with a mean clone size of 9.10 ramets per genet over the three populations sampled.

San Diego ambrosia appears to be a poor competitor, a factor limiting its distribution to places periodically scoured by flooding or otherwise inhospitable to other plants. The fact that plants are found on soils as diverse as alluvial sand and dry lake bed clays indicates that San Diego ambrosia may tolerate a range of soils as long as other plants are sparse.

Historical habitat in the northern part of the range is creek beds, seasonally dry drainages and terraces on sandy alluvium (USFWS 2002). Within the MSCP it grows in degraded riparian grassland and coastal sage scrub communities within a matrix of alien annual grasses (*Bromus sp.*, *Vulpia sp.*, *Avena sp.*), *Brassica nigra*, *Hirschfeldia incana*, *Erodium sp.*; and the natives *Eremocarpus setigerus*, *Baccharis salicifolia*, *B. sarathroides*, and an occasional *Artemisia californica* (City of San Diego 2006, USFWS San Diego National Wildlife Refuge unpublished data 2006, McEachern pers obs.) In Baja, San Diego ambrosia is found in dry lake beds on clay soils with thin vegetation (Rebman pers. obs). There have been observations that the ambrosia does well in sites with light disturbance where the vegetation is opened up (USFWS 2002). Thus, it appears to be a poor competitor requiring sites with sparse vegetation but tolerant of a variety of soils. Threats to populations identified in the Federal listing package, and from field observations, are associated with land use (habitat loss, trampling), and altered physical environments (fire regime, altered hydrology, pollution) and changed biological environments (herbivory, invasives).

San Diego ambrosia was listed because development was fragmenting and removing populations, and because trampling, soil compaction, altered fire and hydrologic regimes, and grazing were degrading the remaining habitats and killing plants. Now, most U.S. populations are on lands that are or will be conserved in the San Diego and Riverside MSCPs, where habitats can be protected by fencing to redirect traffic and eliminate grazing. Still, the ambrosia is growing in places that have been thoroughly changed by the ways we use the land – both through ranching in the past and urban development and increasing recreational pressure now. All of the sites in the MSCP are invaded by non-native annual grasses, along with the weeds *Brassica nigra* and *Hirschfeldia incana*. These places are probably the remnant remains of grasslands at the riparian fringe, where sheet wash or flood scouring periodically opened up the vegetation.

Several factors impinge on ambrosia habitats now, resulting in populations with fewer plants than observed in the past, occupying smaller areas of the habitat. These factors are related to trampling and current crowding and competition from other plants. Root predation by gophers was the major cause of mortality in a restoration planting (Johnson et al 1999), but this has not been observed in natural populations (J. Martin, M. Johnson pers comm.) Invasion of habitats by non-native annual and perennial plants is seen by local experts as the greatest threat to the species. Past and present disturbance, the elimination of flood scouring, and nutrient enrichment through pollution and the past cattle grazing all contribute to the invasion and type conversion to alien annual grassland. Since genetic studies show that there is low genetic diversity among populations (McGlaughlin and Friar 2006), a conservation priority should be to preserve as many populations across the species range as possible.

### *C. Uncertainties*

#### 1. Lack of apparent seed set:

San Diego ambrosia has not been observed to produce seeds in MSCP populations. However, recent genetic studies (Friar 2005, McGlaughlin and Friar 2006) show high levels of genetic diversity within populations. Such high genetic diversity arises from sexual reproduction, indicating that the species has produced seed in the past. It is uncertain whether this species produces seed only infrequently as a natural strategy, or whether it has lost the capacity for sexual reproduction through intrinsic or extrinsic means. The species is wind pollinated, and there has been the suggestion that crowding by other plants in the habitats may prevent effective pollination (USFWS 2002, McGlaughlin and Friar 2006). Encouraging seed set and thus increasing genetic diversity could be a long-term goal for San Diego ambrosia. However, this does not appear to be a key management question or concern for MSCP populations, since research on this question is not likely to yield immediate management results, and is generally beyond the scope of agency monitoring. Seed set research should be encouraged by an outside party. This is not a key management question.

#### 2. Requires open sites/disturbance adapted/poor competitor:

Several lines of evidence lead to the conclusion that San Diego ambrosia is a poor competitor with other plants, and for that reason was historically and naturally restricted to habitats with low cover. These habitats included seasonally dry creek beds and terraces subject to intermittent flood scouring, and clay pan soils tolerated by few other species. In San Diego County, ambrosia now occurs on creek bed and terrace habitats invaded by alien annual grassland. We do not know whether ambrosia populations would be larger if the natural hydrologic flooding regime that periodically cleared vegetation remained intact on these sites. Populations growing in open vegetation on dry lakebed clays near Catavania, Baja California, Mexico appear more robust than those in San Diego County (J. Rebman pers obs.) Clearing of annual grass competitors may be a tool for increasing San Diego ambrosia density within populations. This is not the best long-term sustainable strategy because it requires constant management. The long term goal would be to restore periodic flood scouring. Absent that, if clearing is successful, we need find ways to simulate a flooding regime, such as mowing or burning on an erratic schedule like a flood regime.

**II. MANAGEMENT PLANNING**

*A. MSCP-Wide Conservation Goals*

Species level conservation goal: Enhance all eight existing management units: increase numbers of ramets within each MU and increase spatial extent; Populations resilient in the face of stochasticity, persistent over many years.

Desired Ecological Conditions for *Ambrosia pumila*:

Eight management units with minimum of 2000 plants each within the MSCP

*B. Species-level Desired Ecological Conditions*

SPECIES GOALS	SPECIES OBJECTIVES	
	Short-term	Long-term
Abundance	increasing	>1000 ramets per MU
Extent	expanding	present in all 8 locations
Resilience	stabilize small MUs	resilient to fire, flooding
Persistence	prevent extirpation at small MUs	present as vegetative ramets annually

*C. Threat assessment*

- Land use: habitat fragmentation and loss, mowing and discing for fire protection, trampling and soil compaction by humans, vehicles and horses
- Physical threats – altered fire regime, altered hydrology, pollution
- Biological – herbivory (cattle and sheep in the past, gophers), competition from invasive plants, failure to produce seed
- Expert opinion: Invasives constitute the highest threat, now that several populations are protected in the MSCP. Additionally, foot and horse traffic threaten several of the smallest occurrences. Failure to produce viable seed in most years is a potential threat to long-term persistence and resilience, but is not the most immediate short-term threat to the species. Seed viability research should be done, but it is beyond the scope of immediate management needs.

*D. Key Management Questions*

Posed as question:

Does the presence of annual grass prevent/hinder the vegetative spread of San Diego ambrosia?

Does the presence of grass thatch and litter prevent vegetative recruitment?

Can vegetative recruitment be improved with the removal of grass or grass thatch?

Posed as an hypothesis:

Grasses compete with San Diego ambrosia, limiting population growth (increases in cover, stem density, spread to adjacent sites) within and at the edges of population boundaries. Removal of standing crops of annual grasses will result in an increase in the ambrosia cover. Since the species reproduces vegetatively, thatch does not hinder spread, so that thatch removal will have little effect on ambrosia.

#### *E. Management tools*

1. Transplanting vegetative cuttings: San Diego ambrosia was transplanted from vegetative cuttings in a reintroduction experiment at Mission Trails State Park (Johnson et al 1999). These plants persist today (M. Johnson pers comm.) San Diego Gas and Electric has salvaged plants from a take site, transplanted them to pots, and is holding them for out-planting to a mitigation site (J. Buegge pers comm – see web site, contact SDG&E)

2. Reduction of grass cover: An area disked for a fire break in 2003 supports San Diego ambrosia in 2005 (J. Martin pers comm.); in this area grass and black mustard density is lower than in nearby sites not disked (McEachern pers obs, Par 4 Management Unit 1.) Sites at Par 4 cleared to create burrowing owl nest sites were colonized by San Diego ambrosia, although they were not used (disturbed) by owls (C. Winchell pers comm.)

#### *F. Identification of Management Units*

All known ambrosia management units within the MSCP are identified in Table E1.

**Table E1. San Diego ambrosia (*Ambrosia pumila*) Management Units within the San Diego MSCP**

<b><i>Administrative Area</i></b>	<b><i>Management Unit</i></b>	<b><i># Plants</i></b>	<b><i>Area</i><sup>2</sup></b>	<b><i>Proposed Management Regime</i></b>	<b><i>Management Responsibility</i></b>
Mission Trails (P16)	Parcel C6 <sup>1</sup>	3600 - 9000		Experimental	City of SD
	Unit 2			Quiescent	
	Unit 3			Quiescent	
	Unit 4			Quiescent	
Par 4	Reintroduction site	persists		Quiescent	
	Unit 1	~2000		Quiescent	USFWS-SD Refuge
Sweetwater Bridge	Unit 2	~2000		Quiescent	
	Horse Trail/concrete	~20		Quiescent	USFWS-SD Refuge

	brow ditch South (dnstream) of Steele Cyn bridge	~20	Quiescent	USFWS-SD Refuge
Site 49	3 patches	~20 ea	na	Private

<sup>1</sup>Parcel C discussed in USFWS final rule (2002)

<sup>2</sup>Area to be calculated from GIS and field notes

#### *F. Responsibilities*

Adaptive management experiments/hypothesis testing shall be the collective responsibility of all agencies with oversight of *Ambrosia pumila* management units, regardless of experimental population location. It is recommended that all agencies be as cooperative as possible in planning, conducting and analyzing adaptive management experimental testing.

Management implementation will be the responsibility of individual land owners/managers responsible for management of the respective areas/management units.

#### *G. Sources of Information:*

List of published papers, unpublished documents, expert knowledge, natural history information)

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**Appendix E-1 – Management Unit Plan  
Monitoring and Management Plan for San Diego ambrosia  
(*Ambrosia pumila*) Management Unit Parcel C6, Mission Trails Regional  
Park, City of San Diego**

**I. ECOLOGICAL CHARACTERIZATION**

Ecological profile

Priority within the MSCP occurrence of the species - High: this is the largest occurrence within the MSCP

Management Unit Characterization – needs to be done, see City of San Diego 2005 for general description and location (UTMs)

Uncertainties – Conditions here should be improving since establishment of split-rail fencing in 1998. It is unclear whether ambrosia cover or density can be increased within the population boundary, or expanded outside of the boundary with alien grass removal.

**II. MANAGEMENT PLANNING**

*A. Management Unit Conservation Goals*

Desired Ecological Conditions for the Unit – A population with approximately 10,000 ramets, occupying the current area and surrounding unoccupied habitat. Population resilient to drought and persistent for decades.

**Desired Ecological Conditions for Management Unit**

	<b>MANAGEMENT UNIT OBJECTIVES</b>	
MGT UNIT GOALS	Short-term	Long-term
Abundance	3000-9000 ramets	10,000 ramets
Extent	current occupied habitat	all available habitat in MU
Resilience	resilient to drought and fire	resilient to drought and fire
Persistence	vegetative plants present annually	vegetative plants present annually, viable seed production evident

*B. Threat assessment*

Threats – This site has been protected from trampling, ORV use and horseback riding through fence construction; it has likely benefited from the conversion from a ranch to a conservation area. Greatest threats now appear to be soil compaction, and crowding and competition from alien annual grasses (*Bromus* sp., *Vulpia* sp., *Avena* sp.). Ambrosia ramets are present in patches at this site, in places with coarse-grained soil and open vegetation.

Threats at another unit that may be addressed with experiments at this site –  
Annual grass competition is prevalent at all other sites.

*C. Key Management Questions*

Key questions that need to be answered with monitoring -

- 1) Does the presence of annual grass prevent/hinder the vegetative spread of San Diego ambrosia?
- 2) Does the presence of grass thatch and litter prevent vegetative recruitment?
- 3) Can vegetative recruitment be improved with the removal of grass or grass thatch?

*D. Management Planning*

Tools: annual grass removal by hand-weeding in small plots, raking or burning over larger areas if plot monitoring shows positive results.

Management Phase: Protection and Restoration

Management Approach: Population Enhancement and Improvement of habitat quality

Management Regime: Experimental

Policy Needs: Monitoring is required through the MSCP

Management Actions: Continue protection with the maintenance of the fence, ranger patrols and education programs. Develop a brochure for public education.

**III. MONITORING DESIGN**

Key Management Question to be addressed

Can vegetative recruitment be improved with the removal of grass culms?

Type of monitoring design – Effectiveness

Assessment of previous monitoring efforts

**Table E2. City of San Diego Monitoring Metadata for *Ambrosia pumila* Quantitative Transect Monitoring at Parcel C6**

Species	SubPop/ SampleSite	Date	Year	Methods	Notes
AmPu	-	-	1999		No data as listed in 2005 methods document . May have just been initial mapping of populations- MJ
AmPu	MTRP	7/25/2000	2000	1m <sup>2</sup> plots on transects	
AmPu	MTRP	7/9/2001	2001		For transects 1-6 in 2001, data on 7/9 were omitted from City's final reports. While entered in spreadsheet, did not include in TotAdult on 1-QdData.
AmPu	-	-	2002		Not monitored.
AmPu	MTRP	8/15/2003	2003	1m <sup>2</sup> plots on transects	
AmPu	-	-	2004		Not monitored.
AmPu	-	7/14/2005	2005	Qualitative P/A	Ambrosia flowered much earlier than in previous years, possibly due to early and heavy rains.

**Table E3. City of San Diego Summary – Plant Density and Population Size**

SmpIDate	Year	#Individuals	AreaSmpld (m <sup>2</sup> )	Density (#/m <sup>2</sup> )	PopnArea	PopnSize
7/25/2000	2000	3626	207	17.5	6954.4	121,702
7/09/2001	<b>2001</b>	8542	353	24.20	7372.0	178,402
8/15/2003	2003	9001 <sup>1</sup>	334	26.9	7372.0	198,307

**Table E4. City of San Diego Summary – Total Plants Sampled**

SmpIDate	N(#Transect)	Total#Plnts			
		Sum	Mean	CalcStDev	CalcVar
7/25/2000	13	3626	278.9	693.3	480730.2
7/9/2001	13	8542	657.1	617.2	380943.7
8/15/2003	13	9001	692.4	677.6	459152.4

#### **IV. Monitoring Data Analysis for San Diego ambrosia (*Ambrosia pumila*) at Mission Trails Regional Park (reproduced from Appendix B)**

San Diego ambrosia, a perennial herb, occurs in several locations within Mission Trails Regional Park, with the largest population adjacent to the Kumeyaay Lake Campground on the Park's northwest side (City of San Diego 2005). This population is also one of the largest for the species in the MSCP. Monitoring of this population began in 2000. Thirteen transects were positioned in the population with the explicit intent to detect changes in the core population area and capture the variability caused by the clumped distribution of the plants and the environment gradient from the stream to the uplands. A total of 334 one meter square quadrats were sequentially located along each transect; in total sampling approximately 5% of the population. The population was monitored in 2000, 2001 and 2003.

While the data were collected in one meter square sampling units (N=334), the correct way to analyze this data is by transects (N=13). The reason for this is that the positioning of the individual one meter square plots, located adjacent to one another along a transect, violates the statistical assumption that the sampling units are independent. This is especially true for species that are rhizomatous or spreading, with plants in one square meter quadrat influencing the number of plants in adjacent square meter quadrats.

The data were analyzed in several ways to assess its ability to detect changes in the population.

The first analysis compared the transect data from 2001 and 2003, the two years when all 13 transects were sampled. Since these were permanent transects, the analysis assesses the change in the number of plants between sampling periods. The 90% confidence intervals around the mean change in the number of plants per transect was 4 times the mean (35 +/- 142). Thus, while the mean change was positive, the wide confidence intervals show that the change was not different than zero. Clearly the data is highly variable. Seven of the 13 transects had increases in the number of plants, with one increasing by 814 plants. Six of the 13 transects decreased in the number of plants, with one decreasing by 478. This variability could be caused by dramatic changes in the abundance of the species from year to year, but this variability suggests that there could also be a significant non-sampling error caused by not sampling the same places from year to year. If this non-sampling error is present, then it will also influence the other two analyses.

The second analysis took the 2001 and 2003 transect data and analyzed them as if they were temporary sampling units, e.g. transects that were repositioned in the population in each sampling periods. Permanent sampling units are usually better at detecting change in populations that do not change much in abundance

from year to year. Only when there is significant change in a population, from mortality or recruitment, do temporary sampling units start equaling the precision of permanent sampling units. The 90% confidence intervals were 46 and 48% of the mean for the 2001 and 2003 data, respectively. Using a sample size equation that allows as assessment of confidence intervals over time (#1 in Elzinga et al. 2001) suggests that 18 transects would detect a 50% change. The sample size equation for temporary plots using a statistical test to detect differences between means (sample size equation #2 in Elzinga et al. 2001), with an alpha of 0.10 and a beta of 0.10, suggests that 30 transects would be needed.

In the third analysis, the data were manipulated to test a different sampling method, systematic sampling with a random start. With this sampling method, data from the individual one meter square quadrats can be used. The data from 2001 were assembled by selecting a random start within the first three meters of each transect, then using the count data from every third quadrat. This data manipulation results in an N of 79. Since larger sample sizes usually yield greater precision, this method of sampling may result in a more precise estimate of population size. The data does reflect this, with the 90% confidence intervals being 20% of the mean. This sampling method could be further improved by redefining the target population to reduce the sampling of areas without plants.

From this analysis, it is recommended that:

- the sampling procedure be assessed for the possible non-sampling error of repositioning the permanent plots in different locations across sampling periods,
- a new sampling design be developed for this population, perhaps using systematic sampling with a random start or frequency sampling, and
- the target population be redefined to eliminate areas that do not have the target species.

Sampling objective – Detect an increase in mean San Diego ambrosia ramet cover and density at a 90% confidence level, within weeded plots over unweeded control plots, through a 3-year sample period.

Response variable – San Diego ambrosia ramet cover and density

Expected outcome – Increase in cover and density

Time frame – 3-years

#### Sample Design Decisions

- Target population (population making inference to)
- Biology - how it effects sampling units
- Sampling units - size and shape of sampling units
- Positioning of sampling units in the target population
- Permanent or temporary sampling units

- Number of sampling units
- Frequency of sampling

Database design – To be decided by AMWG

Data sheet design – To be decided by AMWG

Evaluation criteria and process – Evaluate results annually; after three years evaluate whether desired increases have occurred. If so, investigate ways to apply this treatment more widely at Parcel C6 and at Par 4. Develop ways to apply weeding to benefit the other, small, and much more at-risk sites at Sweetwater Bridge. If desired increases have not occurred, evaluate possible causes (eg weather, herbivory, soils effects, thick thatch), and develop follow-up experiments designed to expand the population.

## **V. SCHEDULE AND BUDGET**

Timeline/Schedule – To be decided by AMWG

Budget – To be decided by AMWG

**Appendix E-2 – Management Unit Plan  
Monitoring and Management Plan for San Diego ambrosia  
(*Ambrosia pumila*) Mission Trails Management Units 2, 3 4, and  
reintroduction site; Par 4 Management Units 1 and 2; and Sweetwater Bridge  
Sites at Horse Trail and South of Steele Canyon Bridge**

[The Adaptive Management Working Group (AMWG) should develop these Plans. Following are general observations and recommendations].

**City of San Diego**

**Mission Trails Management Units 2, 3 4, and the Reintroduction Site**

These MUs need to be characterized before management and monitoring plans can be made. They are much smaller than the Parcel C6 MU, and could probably benefit from any positive results of weeding, if effectiveness monitoring at Parcel C6 indicates that management treatment is beneficial. If MU characterization shows that trampling still affects the units, fencing or other measures to direct traffic away from them might be beneficial. We recommend a Quiescent management regime for these sites, with a simple presence/absence or census type status monitoring to check on population condition. The MU characterization can serve as a baseline. There may be some benefit in asking Johnson et al to re-sample their restoration planting, to assess success several years after planting.

**USFWS San Diego National Wildlife Refuge  
Par 4 Management Units 1 and 2**

These MUs need to be characterized before management and monitoring plans can be made. These MUs are fairly large, and do not seem to be at immediate risk of extirpation. Therefore, a Quiescent management regime seems appropriate, until results of the Mission Trails weeding experiment are evaluated. Repeat-mapping monitoring conducted in 2003 and 2005 indicates high site fidelity, with little change in the location of patches within each of the Units. We recommend repeat mapping again in 2007 as a status check. One area at the eastern edge of Unit 1 was disked for a fire break in 2003 and 2004 (John Martin USFWS pers comm.), and San Diego ambrosia is present in those areas. If fire break maintenance is a necessary management tool for this parcel because of agency policy, it might be advantageous to investigate ways to use the management treatment in an experiment to test disking or mowing effects on ambrosia ramet cover or density. Such an experiment should be designed as a complement to the weeding management experiment at Mission Trails Parcel C6. If annual grass reduction is effective at increasing ambrosia cover or density there, mowing might be suggested as a means to apply weed reduction on a

larger scale. In this way, two jurisdictions could work together on separate but related monitoring addressing management for invasive grass reduction.

**USFWS San Diego National Wildlife Refuge  
Sweetwater Bridge Sites at Horse Trail and South of Steele Canyon Bridge**

Both of these sites need to be characterized before management and monitoring plans can be made. Foot and horse trails skirt the edges of the small patches of San Diego ambrosia at these MUs (J. Martin pers comm.), suggesting that trampling and soil compaction might be major threats to the ambrosia at these sites. With so few ramets, likely representing only a few plants, these MUs might demand an Intensive Care management regime. MU characterization should be done in 2006 for these sites, so that action can be planned and taken soon, to prevent further losses. The short-term goal for these sites is to prevent extirpation, and active management is probably warranted. Status monitoring should be done along with the MU characterization. At sites with so few plants, simply counting ramets and mapping population boundaries might be the best census technique, rather than some sampling design.

**Private  
Site 49**

This MU is not on MSCP-designated lands, so management and monitoring are not required there. However, some periodic check of the site could be done, to inform evaluations of the species' status across the south county region. Such information aids in the evaluation and prioritization of those MUs that are on MSCP jurisdictional properties.

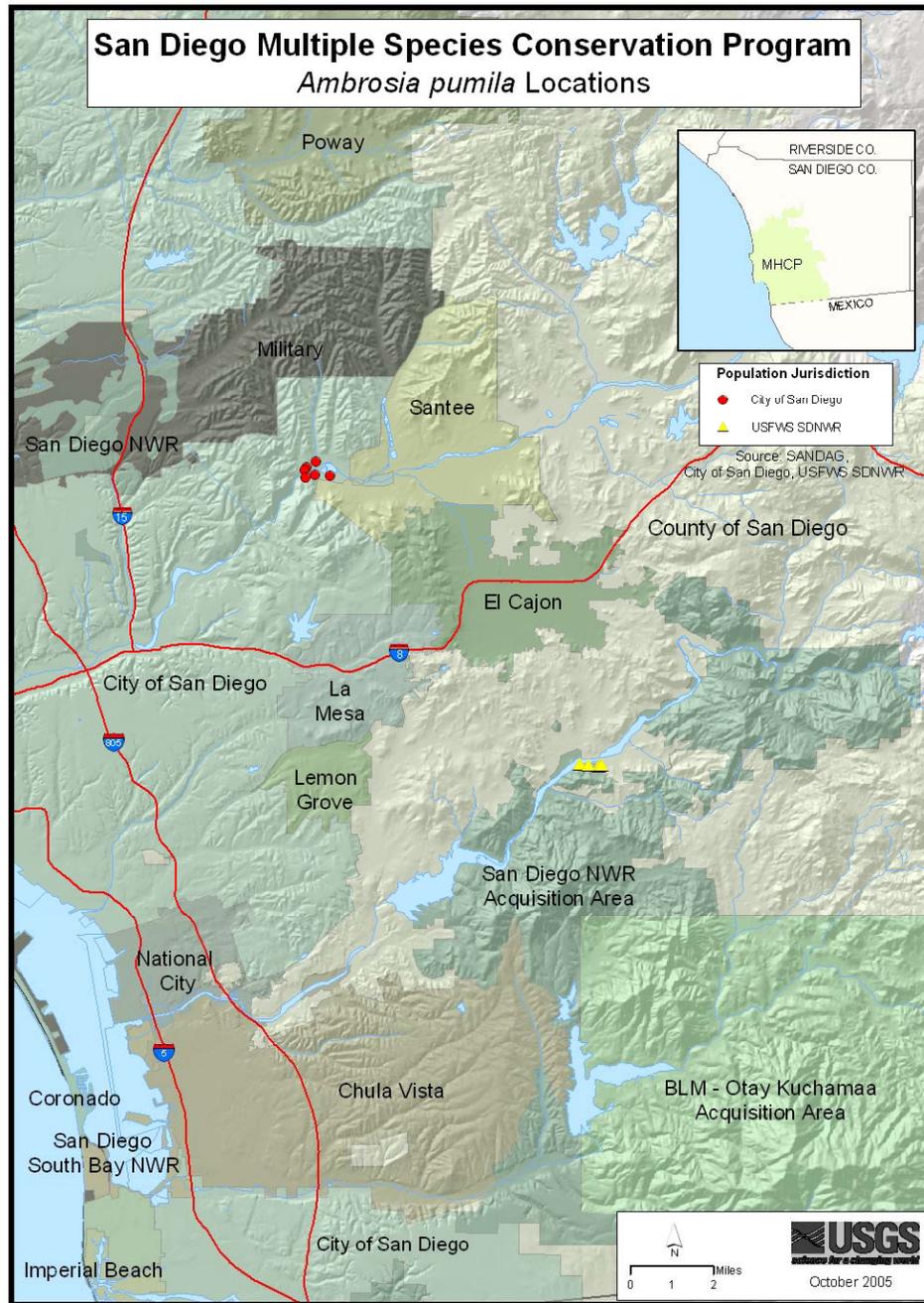


Figure E-1 *Ambrosia pumila* locations in the San Diego MSCP.